

MILLIMAN ACTUARIAL VALUATION

City of Aurora General Employees' Retirement Plan

January 1, 2025 Actuarial Valuation

June 2025

Joel E. Stewart, FSA, EA, MAAA

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June 16, 2025

Board of Trustees
City of Aurora General Employees' Retirement Plan
12100 E. Iliff Avenue, Suite 108
Aurora, Colorado 80014

Dear Members of the Board:

As part of our engagement with the Board, we performed an actuarial valuation of the City of Aurora General Employees' Retirement Plan (the "Plan") as of January 1, 2025, for the Plan Year ending December 31, 2025. Our findings are set forth in this actuary's report. This report reflects the benefit provisions and contribution rates in effect as of January 1, 2025.

Purpose of the Valuation

The main purposes of this report are:

- to project the adequacy of the funding policy as set by City Code;
- to review the experience under the plan for the valuation year ending December 31, 2024; and
- to assess the funded position of the plan.

Actuarial computations presented in this report are for the purposes of determining the recommended funding amounts for the Plan. The calculations in the enclosed report have been made on a basis consistent with our understanding of the Plan's funding policy. The calculations in this report have been made on a basis consistent with our understanding of the plan provisions described in Appendix A of this report. Determinations for purposes other than meeting these requirements, such as for financial reporting in accordance with GASB standards, may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

Actuarial Assumptions

Actuarial assumptions, including discount rates, mortality tables, and others identified in this report, and actuarial cost methods are adopted by the Board. That entity is responsible for selecting the plan's actuarial valuation methods, asset valuation methods, and assumptions. Funding policy is defined by City Code. The policies, methods, and assumptions used in this valuation are those that have been so adopted and are described in this report. The Board is solely responsible for communicating to Milliman any changes required thereto. All costs, liabilities, rates of interest, and other factors for the Plan have been determined on the basis of actuarial assumptions and methods which, in our professional opinion, are individually reasonable (taking into account the experience of the Plan and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated future experience affecting the Plan, and are expected to have no significant bias.

Variability of Results

This valuation report is only an estimate of the Plan's financial condition as of a single date. It can neither predict the Plan's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of Plan benefits, only the timing of Plan contributions. While the valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct. Determining results using alternative assumptions is outside the scope of our engagement.

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Future actuarial measurements may differ significantly from the current measurements presented in this report due to factors such as, but not limited to, the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or modifications to contribution calculations based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the actuarial assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the selection of the assumptions and actuarial cost methods, and the Board has adopted them as indicated in Appendix B.

Reliance

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the Plan's staff. This information includes, but is not limited to, benefit provisions, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different, and our calculations may need to be revised.

Limited Distribution

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- a) The Plan may provide a copy of Milliman's work, in its entirety, to the Plan's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the Plan.
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Models

The valuation results were developed using models intended for valuations that use standard actuarial techniques. We have reviewed the models, including their inputs, calculations, and outputs for consistency, reasonableness, and appropriateness to the intended purpose and in compliance with generally accepted actuarial practice and relevant actuarial standards of practice.

Qualifications and Certification

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted

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Board of Trustees
City of Aurora
June 16, 2025

actuarial principles and practices which are consistent with the principles prescribed by the Actuarial Standards Board and the *Code of Professional Conduct and Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States*, published by the American Academy of Actuaries. We are a members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

We respectfully submit the following report, and we look forward to discussing it with you.

Sincerely,

A handwritten signature in blue ink that reads "Joel E. Stewart".

Joel E. Stewart, FSA, EA, MAAA
Principal and Consulting Actuary
JES:tb

A handwritten signature in blue ink that reads "Lacey Engle".

Lacey Engle, FSA, EA, MAAA
Consulting Actuary

Milliman

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Executive Summary

January 1, 2025 Actuarial Valuation

City of Aurora General Employees' Retirement Plan

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Overview

Actuarial Valuation For Plan Year Beginning		
	January 1, 2024	January 1, 2025
Assets		
Market Value of Plan Assets	\$ 613,765,935	\$ 651,625,730
Actuarial Value of Plan Assets	\$ 647,869,821	\$ 640,256,831
Ratio of Actuarial Value to Market Value	105.6%	98.3%
Return on Market Value of Plan Assets	9.0%	8.9%
Liabilities		
Actuarial Present Value of Future Benefits	\$ 825,121,617	\$ 884,646,268
Actuarial Liability	\$ 702,584,366	\$ 741,499,326
Assumed Average Annual Long-Term Future Investment Return (Discount Rate)	7.00%	7.00%
Unfunded Actuarial Liability (UAL) Relative to:		
Market Value of Plan Assets	\$ 88,818,431	\$ 89,873,596
Actuarial Value of Plan Assets	\$ 54,714,545	\$ 101,242,495
Funded Ratio Relative to:		
Market Value of Plan Assets	87.4%	87.9%
Actuarial Value of Plan Assets	92.2%	86.3%
Contribution Rates		
Total Normal Cost Rate	10.86%	11.33%
Employee Contribution Rate	<u>7.00%</u>	<u>7.00%</u>
Normal Cost Rate (Employer Portion)	3.86%	4.33%
UAL Rate	<u>2.85%</u>	<u>4.81%</u>
Employer Portion of the Actuarially Determined Contribution Rate	6.71%	9.14%
Employer Contribution Rate	7.00%	7.00%
Participant Data		
Active Participants	1,978	2,086
Retired Participants and Beneficiaries	1,333	1,359
Vested Terminated Participants	338	347
Total Participants	3,649	3,792

In our opinion, the funded status measure shown above on an actuarial value of assets basis is appropriate for assessing the need for and amount of future contributions as part of an ongoing long-term funding policy. Neither of the funded status measures above are intended to estimate the cost of settling the Plan's obligations through an annuity purchase or similar transaction.

The Actuarial Present Value of Future Benefits includes the effects of projected future service and pay increases for current active participants, stated in present value terms using the plan's investment return assumption as the discount rate. The Actuarial Accrued Liability is the portion of that amount that is allocated to service already completed as of the valuation date by participants.

Purpose of this Report

This report has been prepared for the City of Aurora General Employees' Retirement Plan as of January 1, 2025 to:

1. Review the experience for the plan year ending December 31, 2024. "Experience" encompasses the performance of the plan's assets during the year and changes in plan participant demographics that impact liabilities.
2. Determine the plan's funded ratio.
3. Calculate a Reasonable Actuarially Determined Contribution (ADC) for the plan year ending December 31, 2025 and project the adequacy of the funding policy as set by City Code.
4. Provide the basis for later financial reporting under Governmental Accounting Standards Board (GASB) Statements Nos. 67 and 68.

Plan Provisions

The valuation reflects our understanding of the plan provisions in effect as of January 1, 2025. There have not been any plan changes since the last valuation.

The Board granted a discretionary cost of living increase for the Base Benefit for Tier 2 Participants effective January 1, 2025 equal to 2.50%. This change increased the calculated Actuarial Liability by approximately \$152,000. This liability increase is the effect of a single year's cost of living increase for the current retired population.

Please see Appendix A for a detailed summary of plan provisions.

Actuarial Methods and Assumptions

The methods and assumptions used in this valuation are detailed in Appendix B. The Board of Trustees reviewed and adopted the use of the assumptions for the January 1, 2025 actuarial valuation at their April 2025 meeting. Other than as indicated in Appendix B, the assumptions are based on the 2019 Experience Study report dated February 17, 2020.

The following changes were made to the actuarial assumptions for this valuation:

- The Post Retirement Cost of Living Adjustment assumption for Tier 2 Base Benefits was updated from 0.00% to 1.00%. The impact of this change was an \$8.3 million increase in the Actuarial Liability and a \$1.0 million increase in the beginning of year Normal Cost.

Plan Experience

Actuarial gains or losses arise when actual experience differs from actuarial assumptions used in the valuation. During the year ending December 31, 2024, the Plan experienced an overall actuarial experience loss of approximately \$40.8 million. The actuarial experience loss can be broken down as follows.

<u>Source of (Gain) or Loss</u>	<u>Amount in Millions</u>
Investment experience	\$ 36.5
Demographic experience	<u>4.3</u>
Total (gain)/loss	\$ 40.8

The market value of assets returned 8.9% during 2024, which is 1.9% more than the prior valuation's return assumption of 7.0% resulting in an actuarial investment experience gain of \$11.4 million on a market value of assets basis. Assets returned 1.3% under the smoothed actuarial value of assets basis used to calculate the actuarially determined contribution rate, resulting in a net investment experience loss of \$36.5 million. This loss is primarily due to the recognition of the final one-third of the 2022 market value basis loss of \$125.0 million.

The demographic experience was primarily due to salary increases for 2024 that were higher than expected, on average. Table 6 contains additional detail on the changes in the unfunded actuarial liability from January 1, 2024 to January 1, 2025.

Funding Analysis

Table 8 provides the detail on the calculation of the employer portion of the Actuarially Determined Contribution (ADC) to the Plan based on the January 1, 2025 actuarial valuation and the funding policy described in the City Code. The ADC is calculated with each year's actuarial valuation. The actuarially determined contribution (ADC) reflects the passage of time between the measurement date and the expected timing of actual contributions.

Beginning in 2017, employees contribute 7.00% of pay. Per City Code, employee contribution rates beyond 2017 may increase or decrease 0.25% of pay each year depending upon the funded ratio, but in no case would increase above 7.00% or decrease below 5.50%. Rate changes are based on a decision flowchart which increases rates (if permitted) when the funded ratio is less than 100% and decreases rates (if permitted) when the funded ratio is greater than 110%. One component used in determining the decision flowchart is the ADC. The ADC is only used to determine potential contribution rate increases, which are currently at the ceiling rate of 7.00% under the policy. The City's funding policy is to contribute the same rate of pay as employees.

The ADC consists of a rate related to the amortization of the unfunded actuarial liability (UAL) and the normal cost rate calculated under the Entry Age Normal actuarial cost method. The normal cost rate includes a component for anticipated administrative expenses to be paid from plan assets. The UAL-related portion of the ADC rate is determined via an open (i.e., rolling) 15-year level percent of projected payroll amortization calculation.

The normal cost component of the ADC should, when measured as a dollar amount, increase over time as the payroll for the active population increases (the normal cost is calculated as a level percentage of projected payroll).

The contribution determined by the City's funding policy is expected to exceed the normal cost, plus interest on the unfunded actuarial liability (UAL). Presuming that a) all actuarial assumptions are realized, b) there are no changes to assumptions, plan provisions or funding policy, and c) that the City makes contributions anticipated by the funding policy, the policy contribution is expected to reduce the outstanding balance of

the UAL, and the UAL is expected to be fully amortized by the year 2053. The funding policy is consistent with the plan accumulating assets adequate to make benefit payments when due.

Actuarial standards require the actuary to calculate and disclose a reasonable actuarially determined contribution (ADC), which considers that the actuarial methods and actuarial assumptions are in compliance with actuarial standards of practice. Based on the assumptions and methods used in this report, we believe the ADC is reasonable in accordance with actuarial standards. In our opinion, the ADC reflects a balance among benefit security for plan members, intergenerational equity among stakeholders, and stability of periodic costs.

Table 14 provides a 30-year projection of employee and City contributions, as well as the funded ratio of the plan and the total normal cost rate. This projection assumes an open population with plan payroll that grows at 3.25% annually, market value asset returns of 7.00% in all future years, and both employees and the City each contribute 7.00% of payroll in all future years.

As shown in Table 14, if all future experience follows assumptions, there are no changes to assumptions, plan provisions or funding policy, and the 7.00% City and employee contributions are made each year, the Plan's funded ratio is expected to improve over the projection period.

Evaluation of an Automatic COLA for Tier 2 Base Benefits

As disclosed in Appendix B, this valuation includes the projected value of potential future ad hoc cost-of-living adjustments (COLAs) for Tier 2 Base Benefits in the calculation of the Actuarial Liability and Normal Cost at the rate of 1.0% per year. It is our understanding that Tier 2 Base Benefits for retirees have been provided the same percentage increase as the automatic COLA provided to Tier 1 Base Benefits each of the last seven years. The following table illustrates the impact on key actuarial measurements of valuing recurring future annual COLAs on the base benefits of current and future Tier 2 retirees under 1.0% and 2.5% assumptions.

Assumed Future Tier 2 COLAs (Base Benefits)	1.0%	2.5%
Unfunded Actuarial Liability (millions)	\$101.2	\$116.3
Funded Ratio (Actuarial Value of Assets)	86.3%	84.6%
Total Normal Cost Rate (including expenses)	11.33%	12.41%
Tier 2 Normal Cost Rate (including expenses)	11.30%	12.68%
Employer portion of the ADC (as a % of pay)	9.14%	10.94%
Year UAL is Fully Amortized	2053	Never

Risk Assessment and Disclosure

Appendix D contains a risk assessment and disclosure summary, as required by Actuarial Standard of Practice No. 51 (ASOP 51). This appendix uses the framework of ASOP 51 to communicate important information about significant risks to the Plan and the Plan's maturity. The appendix also includes the low-default-risk obligation measure (LDRM) as required by ASOP 4.

Valuation Results

Table 1

STATEMENT OF PLAN NET ASSETS

	December 31, 2023	December 31, 2024
Cash and Cash Equivalents	\$ 170,862	\$ 259,459
Receivables		
Contributions	\$ 874,909	\$ 1,163,186
Interest and dividends	750,158	1,214,160
Securities sold	0	0
Other	<u>27,206</u>	<u>23,203</u>
Total receivables	\$ 1,652,273	\$ 2,400,549
Prepaid Expenses	\$ 48,662	\$ 53,614
Investments		
Short-term cash investments	\$ 9,431,822	\$ 13,604,806
Equity securities and funds	292,293,586	243,309,770
U.S. government and agency obligations	20,061,676	44,554,371
Corporate bonds and funds	105,718,709	165,354,066
Real estate funds	54,091,777	59,357,374
Alternative investments	<u>131,435,049</u>	<u>123,195,047</u>
Total Investments	\$ 613,032,619	\$ 649,375,474
Leased Assets		
Office lease	\$ 178,704	\$ 178,704
Accumulated amortization leased assets	<u>(123,718)</u>	<u>(164,957)</u>
Net leased assets	\$ 54,986	\$ 13,747
Liabilities		
Accounts payable and accrued expenses	\$ 257,210	\$ 268,793
Benefits and refunds payable	199,177	193,904
Securities purchased	679,775	0
Leased liability	<u>57,305</u>	<u>14,416</u>
Total Liabilities	\$ 1,193,467	\$ 477,113
Plan Net Assets	\$ 613,765,935	\$ 651,625,730

Table 2

STATEMENT OF CHANGES IN PLAN NET ASSETS

	2023	2024
Net market value at beginning of year	\$ 579,063,885	\$ 613,765,935
Additions:		
Contributions:		
Plan member contributions	\$ 10,554,519	\$ 11,974,924
City of Aurora contributions	<u>10,522,608</u>	<u>11,939,169</u>
Total contributions	\$ 21,077,127	\$ 23,914,093
Investment Income		
Net appreciation/(depreciation)	\$ 45,702,573	\$ 48,218,863
Interest	2,525,574	3,052,505
Dividends	5,437,837	4,817,363
Less investment expenses	<u>(2,380,941)</u>	<u>(2,288,582)</u>
Total	\$ 51,285,043	\$ 53,800,149
Other income	\$ 0	\$ 7,500
Total additions	\$ 72,362,170	\$ 77,721,742
Deductions:		
Benefit payments	\$ 34,720,297	\$ 36,267,475
Contribution refunds	2,282,084	2,930,507
Administrative and miscellaneous expenses	<u>657,739</u>	<u>663,965</u>
Total	\$ 37,660,120	\$ 39,861,947
Net change:	\$ 34,702,050	\$ 37,859,795
Net market value at end of year	\$ 613,765,935	\$ 651,625,730

Table 3

DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS

For funding purposes, the Plan's asset valuation method recognizes investment gains and losses over a three-year period. The resulting Actuarial Value of Assets may not be less than 80% or more than 120% of the Market Value of Assets. The Actuarial Value of Assets as of January 1, 2025 is determined below.

	Asset Reconciliation						
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
	Market Value	Contributions	Benefit	Administrative	Cash Flow	Actual	Market Value
Year	Beginning	(City and	Payments	Expenses	(2)+(3)+(4)	Investment	End of Year
	of Year	Employee)				Income	(1)+(5)+(6)
2024	\$613,765,935	\$23,914,093	\$(39,197,982)	\$(663,965)	\$(15,947,854)	\$53,807,649	\$651,625,730
2023	579,063,885	21,077,127	(37,002,381)	(657,739)	(16,582,993)	51,285,043	613,765,935
2022	673,636,548	18,787,954	(34,391,435)	(611,827)	(16,215,308)	(78,357,355)	579,063,885

Gain/(Loss) Calculation				
Year	Actual Investment Rate of Return	Actual Investment Return	Expected Investment Return	Difference between Actual and Expected
2024	8.9%	\$53,807,649	\$42,414,881	\$ 11,392,768
2023	9.0%	51,285,043	39,963,884	11,321,159
2022	-11.8%	(78,357,355)	46,596,621	(124,953,976)

Asset Gain/(Loss) Deferred for Systematic Recognition in Subsequent Years

66⅔% of 2024 Gain/(Loss)	\$ 7,595,179
33⅓% of 2023 Gain/(Loss)	<u>3,773,720</u>
	\$ 11,368,899

Actuarial Value of Assets

1. Market value as of January 1, 2025	\$ 651,625,730
2. Prior gains/(losses) deferred	<u>11,368,899</u>
3. Preliminary Actuarial Value of Assets (1. - 2.)	\$ 640,256,831
4. Preliminary Actuarial Value of Assets as a Percentage of Market Value (3. ÷ 1.)	98.3%
5. Actuarial Value of Assets as of January 1, 2025 (3., limited to 80% - 120% of Market Value))	\$ 640,256,831

Table 4

ACTUARIAL BALANCE SHEET

Requirements

Present Value of Projected Benefits	Tier 1	Tier 2	Total
Retired Members			
Healthy Retirees	\$ 412,195,838	\$ 5,548,655	\$ 417,744,493
Disabled Retirees	5,276,188	207,995	5,484,183
Beneficiaries	19,994,046	1,769,666	21,763,712
Total	\$ 437,466,072	\$ 7,526,316	\$ 444,992,388
Vested Inactive Members			
Terminated Vested	\$ 21,716,672	\$ 5,545,177	\$ 27,261,849
Deferred Disabled	2,046,405	184,501	2,230,906
Total	\$ 23,763,077	\$ 5,729,678	\$ 29,492,755
Active Members			
Retirement	\$ 189,904,681	\$ 164,306,258	\$ 354,210,939
Withdrawal	6,155,478	32,220,482	38,375,960
Death	1,987,789	2,793,261	4,781,050
Disability	4,333,298	8,459,878	12,793,176
Total	\$ 202,381,246	\$ 207,779,879	\$ 410,161,125
Total Present Value of Projected Benefits	\$ 663,610,395	\$ 221,035,873	\$ 884,646,268

Resources

Actuarial Value of Assets	\$ 640,256,831
Present Value of Future Normal Costs	143,146,942
Unfunded Actuarial Liability	101,242,495
Total	\$ 884,646,268

Table 5

UNFUNDED ACTUARIAL LIABILITY (UAL)

Actuarial Liability	Tier 1	Tier 2	Total
Retired Members	\$ 437,466,072	\$ 7,526,316	\$ 444,992,388
Vested Inactive Members	23,763,077	5,729,678	29,492,755
Active Members	<u>177,222,054</u>	<u>89,792,129</u>	<u>267,014,183</u>
Total	\$ 638,451,203	\$ 103,048,123	\$ 741,499,326
Actuarial Value of Assets			\$ 640,256,831
Unfunded Actuarial Liability			\$ 101,242,495

Table 6

ANALYSIS OF EXPERIENCE (GAINS) AND LOSSES

Expected Unfunded Actuarial Liability

Unfunded Actuarial Liability as of January 1, 2024	\$ 54,714,545
Normal Cost (mid-year), including actual administrative expenses	17,588,458
Employee and Employer Contributions	(23,914,093)
Interest at 7.0% (assumption for prior year)	<u>3,612,365</u>
Expected Unfunded Actuarial Liability as of January 1, 2025	\$ 52,001,275

Changes

Investment ¹ (Gain)/Loss on an Actuarial Value of Assets Basis		36,467,289
Demographic Experience (Gain)/Loss		
Salary (Gain)/Loss	\$ 6,311,933	
New Entrant Participants Loss	1,389,774	
Retirement (Gain)/Loss	(965,853)	
Pensioner Mortality (Gain)/Loss	(1,991,226)	
All Other Demographic Experience	<u>(435,143)</u>	
Total Demographic Experience (Gain)/Loss		4,309,485
Assumption Changes		8,312,353
Tier 2 COLA ²		152,093
Plan Changes		<u>0</u>
Unfunded Actuarial Liability on January 1, 2025		\$ 101,242,495

¹ The investment (gain)/loss is based on the return on the Actuarial Value of Assets, which recognizes market value returns in any given year that are different than the valuation's investment return assumption systematically over a three year period.

² Tier 2 retirees received a cost of living increase on the Base Benefit effective January 1, 2025 equal to 2.5%. City Code allows the Board to grant a discretionary cost of living increase for the Base Benefit for Tier 2 retirees.

Table 7

NORMAL COST

Entry Age Normal Cost	Tier 1	Tier 2	Total
Retirement	\$ 2,863,550	\$ 10,560,195	\$ 13,423,745
Vested Withdrawal	1,054,763	3,350,292	4,405,055
Death	51,361	192,762	244,123
Disability	<u>146,679</u>	<u>679,989</u>	<u>826,668</u>
Total Normal Cost for Benefits	\$ 4,116,353	\$ 14,783,238	\$ 18,899,591
Interest to Mid-Year			650,298
Assumed Administrative Expenses (mid-year)			<u>625,000</u>
Total Normal Cost			\$ 20,174,889
As a Percentage of Valuation Salary*			11.33%

* Payroll for employees less than the assumed full retirement age (age 70) as of the valuation date.

Table 8

DEVELOPMENT OF EMPLOYER PORTION OF THE ACTUARIALLY DETERMINED CONTRIBUTION

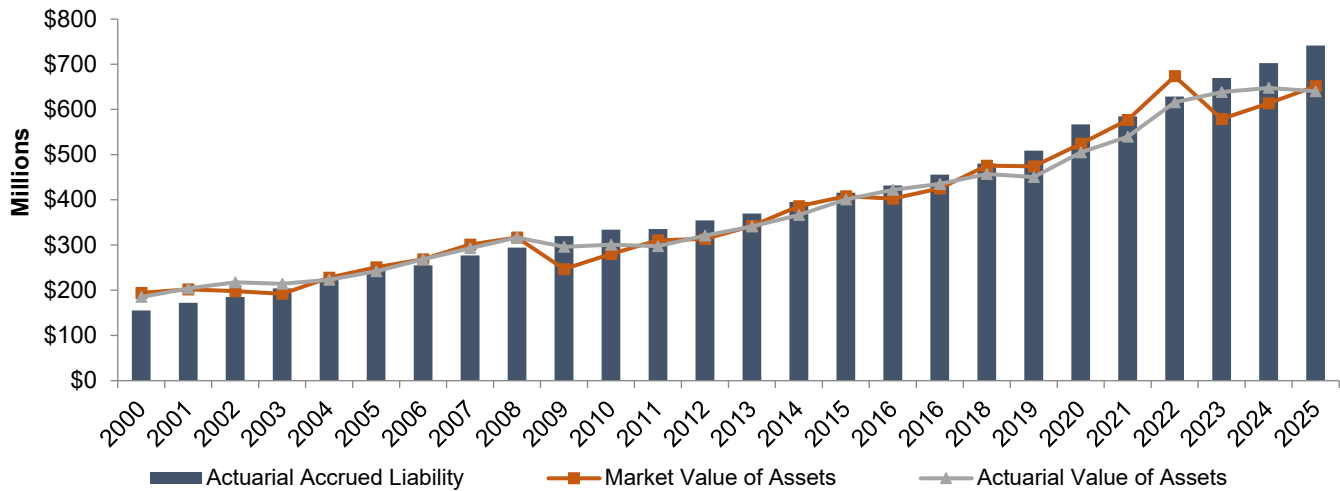
	January 1, 2024	January 1, 2025
1. Present Value of Projected Benefits	\$ 825,121,617	\$ 884,646,268
2. Present Value of Future Normal Costs	<u>122,537,251</u>	<u>143,146,942</u>
3. Entry Age Normal Accrued Liability [(1) – (2)]	\$ 702,584,366	\$ 741,499,326
4. Actuarial Value of Assets	<u>647,869,821</u>	<u>640,256,831</u>
5. Unfunded Actuarial Liability (UAL): [(3) – (4)]	\$ 54,714,545	\$ 101,242,495
6. Amortization Period for UAL	15 years	15 years
7. Entry Age Normal Cost (mid-year)	\$ 17,549,493	\$ 20,174,889
8. Amortization of UAL (mid-year)	<u>4,786,442</u>	<u>8,856,719</u>
9. Total Cost: [(7)+(8)]	\$ 22,335,935	\$ 29,031,608
10. Anticipated Employee Contributions	<u>(11,406,232)</u>	<u>(12,589,462)</u>
11. Employer Portion of the Actuarially Determined Contribution: [(9)+(10)]	\$ 10,929,703	\$ 16,442,146
12. Anticipated Total Payroll	\$ 162,946,172	\$ 179,849,461
13. Employer Portion of the Actuarially Determined Contribution as a Percent of Anticipated Total Payroll	6.71%	9.14%

Note: The actuarially determined contribution (ADC) reflects the passage of time between the measurement date and the expected timing of actual contributions.

Historical Information and Projections

Table 9

HISTORICAL FUNDING PROGRESS PLAN ASSETS VS. ACTUARIAL ACCRUED LIABILITY



Jan. 1,	(A) Market Value of Assets (MVA)	(B) Actuarial Value of Assets (AVA)	(C) Actuarial Liability	(C) - (A) MVA Funding (Surplus)/ Shortfall	(A) / (C) MVA Funded Ratio	(C) - (B) AVA Funding (Surplus)/ Shortfall	(B) / (C) AVA Funded Ratio
2000	\$193,982,980	\$185,264,480	\$155,169,044	\$(38,813,936)	125%	\$(30,095,436)	119%
2001	201,890,615	203,862,059	172,005,869	(29,884,746)	117	(31,856,190)	119
2002	198,007,236	217,476,110	184,999,951	(13,007,285)	107	(32,476,159)	118
2003	192,230,162	214,320,251	203,999,260	11,769,098	94	(10,320,991)	105
2004	227,797,938	223,140,793	223,126,549	(4,671,389)	102	(14,244)	100
2005	250,609,598	241,818,542	243,234,592	(7,375,006)	103	1,416,050	99
2006	268,374,886	268,566,265	255,005,107	(13,369,779)	105	(13,561,158)	105
2007	300,988,913	292,889,736	277,052,492	(23,936,421)	109	(15,837,244)	106
2008	316,737,760	316,567,579	294,142,225	(22,595,535)	108	(22,425,354)	108
2009	246,684,838	296,021,806	319,750,886	73,066,048	77	23,729,080	93
2010	280,221,050	300,704,227	333,831,950	53,610,900	84	33,127,723	90
2011	310,556,618	297,494,555	335,310,191	24,753,573	93	37,815,636	89
2012	313,281,809	320,996,231	354,416,941	41,135,132	88	33,420,710	91
2013	342,120,905	340,856,093	369,696,290	27,575,385	93	28,840,197	92
2014	385,882,442	366,577,369	395,063,666	9,181,224	98	28,486,297	93
2015	407,945,659	400,748,065	415,852,539	7,906,880	98	15,104,474	96
2016	402,516,572	422,124,860	431,659,846	29,143,274	93	9,534,986	98
2017	425,231,226	435,153,161	455,759,906	30,528,680	93	20,606,745	95
2018	475,556,466	457,124,471	479,969,556	4,413,090	99	22,845,085	95
2019	450,368,075	474,289,088	508,917,257	58,549,182	89	34,628,169	93
2020	524,036,473	504,806,469	567,006,106	42,969,633	92	62,199,637	89
2021	576,750,526	539,466,232	584,677,921	7,927,395	99	45,211,689	92
2022	673,636,548	615,781,429	628,618,281	(45,018,267)	107	12,836,852	98
2023	579,063,885	638,280,703	669,516,926	90,453,041	86	31,236,223	95
2024	613,765,935	647,869,821	702,584,366	88,818,431	87	54,714,545	92
2025	651,625,730	640,256,831	741,499,326	89,873,596	88	101,242,495	86

Table 10

ANALYSIS OF EXPERIENCE (GAINS) AND LOSSES (HISTORICAL)

Plan Year Ending	Actuarial (Gains)/Losses			Changes in Plan Provisions	Changes in Assumption/ Methods	Total (Gain)/Loss
	Asset Sources	Liability Sources	Total			
December 31, 2010	23,485,448	(8,080,563)	15,404,885	0	(15,247,082)*	157,803
December 31, 2011	(4,483,174)	(5,162,188)	(9,645,362)	0	975,975*	(8,669,387)
December 31, 2012	(1,064,320)	(6,771,318)	(7,835,638)	0	0	(7,835,638)
December 31, 2013	(5,791,149)	(5,712,203)	(11,503,352)	0	8,841,210*	(2,662,142)
December 31, 2014	(12,639,488)	(1,020,194)	(13,659,682)	0	0	(13,659,682)
December 31, 2015	1,452,303	(6,389,686)	(4,937,383)	0	956,983	(3,980,400)
December 31, 2016	11,641,132	(5,754,735)	5,886,397	0	6,996,522	12,882,919
December 31, 2017	1,207,709	2,378,124	3,585,833	(83,708)	0	3,502,125
December 31, 2018	6,124,973	7,094,194	13,219,167	4,302	0	13,223,469
December 31, 2019	(8,866,867)	1,705,597	(7,161,270)	3,639	36,085,838	28,928,207
December 31, 2020	(12,342,172)	(4,018,060)	(16,360,232)	(1,825,024)	0	(18,185,256)
December 31, 2021	(54,296,574)	22,580,265	(31,716,309)	54,421	0	(31,661,888)
December 31, 2022	3,832,181	17,801,806	21,633,987	78,576	0	21,712,563
December 31, 2023	17,936,950	14,800,355	32,737,305	113,239	(5,823,543)	27,027,001
December 31, 2024	36,467,289	4,309,485	40,776,774	152,093	8,312,353	49,241,220

Values for plan year ending December 31, 2015 and earlier as reported by the prior actuary.

* Net "non-recurring" changes. Prior actuary's report did not delineate between plan and assumption/method changes.

Table 11

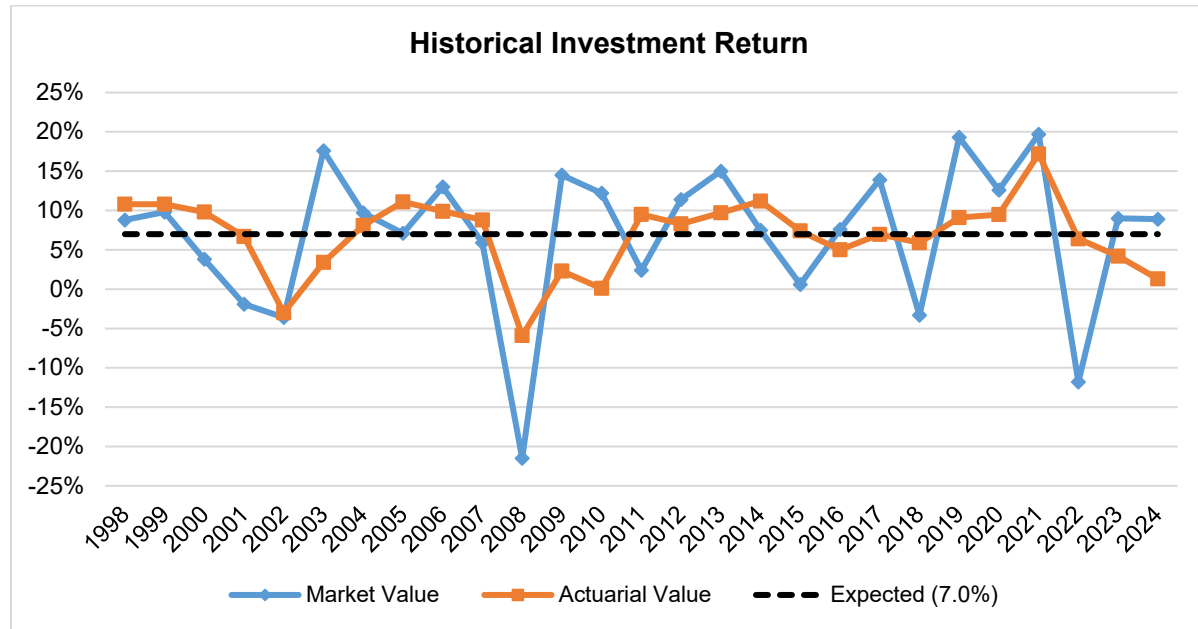
SOLVENCY TEST

Valuation Date	Actuarial Accrued Liabilities for:			Valuation Assets	Portion of Accrued Liabilities Covered by Valuation Assets		
	(1) Active Member Contributions	(2) Inactive Members	(3) Active Members		(1)	(2)	(3)
January 1, 2000	38,805,144	49,290,698	67,073,202	185,264,480	100%	100%	100%
January 1, 2001	41,631,805	56,856,612	73,517,451	203,862,059	100%	100%	100%
January 1, 2002	44,768,076	60,305,096	79,926,779	217,476,110	100%	100%	100%
January 1, 2003	48,736,137	66,075,645	89,187,478	214,320,251	100%	100%	100%
January 1, 2004	53,289,266	71,919,853	97,917,430	223,140,793	100%	100%	100%
January 1, 2005	58,118,119	80,238,773	104,877,700	241,818,542	100%	100%	99%
January 1, 2006	59,491,429	96,596,749	98,916,929	268,566,265	100%	100%	100%
January 1, 2007	61,700,894	108,083,741	107,267,857	292,889,736	100%	100%	100%
January 1, 2008	65,237,335	115,157,203	113,747,687	316,567,579	100%	100%	100%
January 1, 2009	68,764,295	131,939,654	119,046,937	296,021,806	100%	100%	80%
January 1, 2010	72,311,211	138,108,376	123,412,363	300,704,227	100%	100%	73%
January 1, 2011	74,768,249	142,446,528	118,095,414	297,494,555	100%	100%	68%
January 1, 2012	74,788,283	162,428,901	117,199,757	320,996,231	100%	100%	71%
January 1, 2013	74,453,807	179,793,207	115,449,276	340,856,093	100%	100%	75%
January 1, 2014	75,409,870	205,480,329	114,173,467	366,577,369	100%	100%	75%
January 1, 2015	74,299,208	226,648,240	114,905,091	400,748,065	100%	100%	87%
January 1, 2016	74,856,178	239,245,818	117,557,850	422,124,860	100%	100%	92%
January 1, 2017	73,701,869	261,377,011	120,681,026	435,153,161	100%	100%	83%
January 1, 2018	75,156,324	282,710,162	122,103,070	457,124,471	100%	100%	81%
January 1, 2019	74,072,180	312,151,820	122,693,257	474,289,088	100%	100%	72%
January 1, 2020	72,242,119	351,659,021	143,104,966	504,806,469	100%	100%	57%
January 1, 2021	75,147,460	366,787,270	142,743,191	539,466,232	100%	100%	68%
January 1, 2022	75,003,767	404,295,897	149,318,617	615,781,429	100%	100%	91%
January 1, 2023	74,931,355	441,945,310	152,640,261	638,280,703	100%	100%	80%
January 1, 2024	78,065,210	459,353,677	165,165,479	647,869,821	100%	100%	67%
January 1, 2025	84,534,143	474,485,143	182,480,040	640,256,831	100%	100%	45%

Values for January 1, 2016 and earlier as reported by the prior actuary.

Table 12

HISTORICAL INVESTMENT RETURN

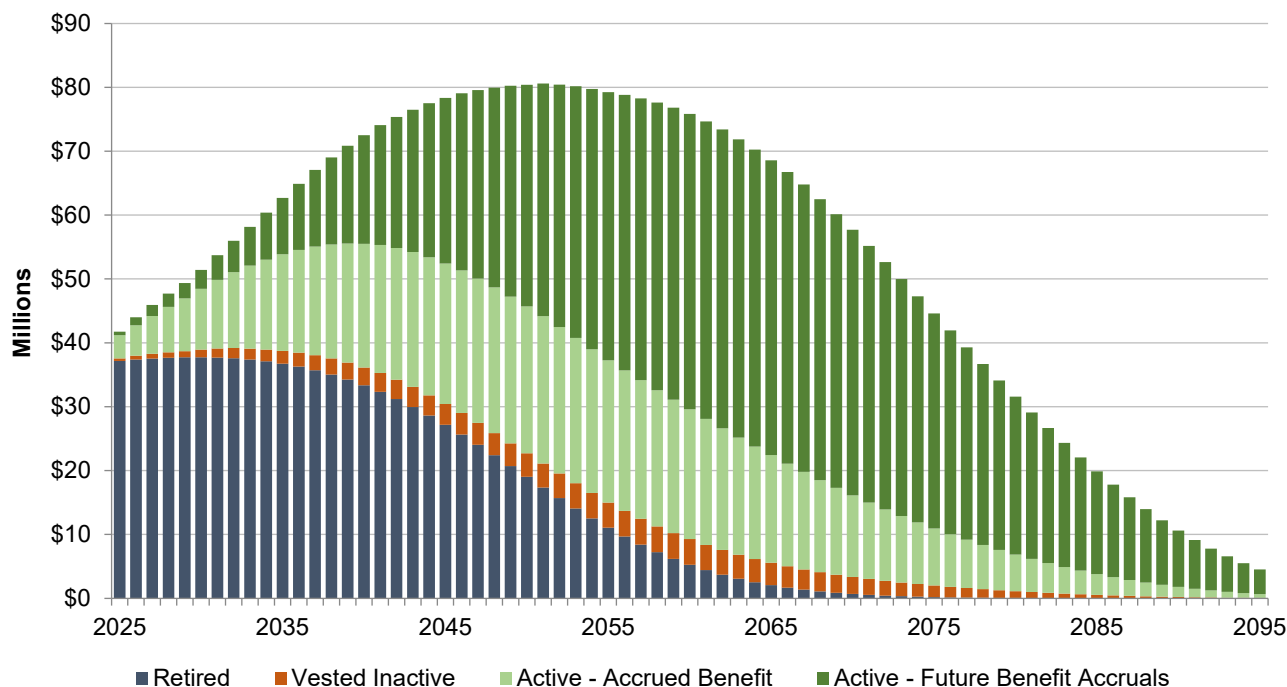


Annual Rate of Investment Return*					
For One-Year Period			For Period Ending December 31, 2024		
Plan Year Ending December 31,	Market	Actuarial	Period	Market	Actuarial
2024	8.9%	1.3%	1 year	8.9%	1.3%
2023	9.0%	4.2%	2 years	8.9%	2.7%
2022	-11.8%	6.4%	3 years	1.5%	3.9%
2021	19.7%	17.2%	4 years	5.8%	7.1%
2020	12.6%	9.5%	5 years	7.1%	7.6%
2019	19.3%	9.1%	6 years	9.1%	7.8%
2018	-3.3%	5.9%	7 years	7.2%	7.6%
2017	13.9%	7.0%	8 years	8.0%	7.5%
2016	7.6%	5.0%	9 years	8.0%	7.2%
2015	0.6%	7.4%	10 years	7.2%	7.2%
2014	7.5%	11.2%	11 years	7.2%	7.6%
2013	15.0%	9.7%	12 years	7.9%	7.8%
2012	11.4%	8.3%	13 years	8.1%	7.8%
2011	2.4%	9.5%	14 years	7.7%	7.9%
2010	12.2%	0.1%	15 years	8.0%	7.4%
2009	14.5%	2.3%	16 years	8.4%	7.1%
2008	-21.5%	-5.9%	17 years	6.4%	6.2%
2007	5.9%	8.8%	18 years	6.3%	6.4%
2006	13.0%	9.9%	19 years	6.7%	6.6%
2005	7.1%	11.1%	20 years	6.7%	6.8%
2004	9.7%	8.1%	21 years	6.8%	6.9%
2003	17.6%	3.4%	22 years	7.3%	6.7%
2002	-3.6%	-3.0%	23 years	6.8%	6.3%
2001	-1.9%	6.7%	24 years	6.4%	6.3%
2000	3.8%	9.8%	25 years	6.3%	6.4%
1999	9.8%	10.8%	26 years	6.5%	6.6%
1998	8.8%	10.8%	27 years	6.5%	6.7%

* For 2016 and prior, rates reflect total investment return, net of investment related and administrative expenses.

Table 13

TWENTY-YEAR PROJECTION OF BENEFIT PAYMENTS FOR CURRENT PARTICIPANTS



Detail of Total Projected Benefit Payments and Contribution Refunds for Next 20 Years*

<u>Plan Year</u>	<u>Projected Benefit Payments and Contribution Refunds</u>	<u>Plan Year</u>	<u>Projected Benefit Payments and Contribution Refunds</u>
2025	\$ 41,739,000	2035	\$ 62,684,000
2026	43,999,000	2036	64,891,000
2027	45,917,000	2037	67,058,000
2028	47,708,000	2038	69,027,000
2029	49,346,000	2039	70,840,000
2030	51,404,000	2040	72,511,000
2031	53,718,000	2041	74,090,000
2032	55,961,000	2042	75,352,000
2033	58,140,000	2043	76,493,000
2034	60,373,000	2044	77,507,000

* This valuation, including the projected benefit payments shown, reflects only participants as of the valuation date and does not reflect any projected payments to future new entrants.

Table 14

THIRTY-YEAR PROJECTION OF CONTRIBUTIONS AND FUNDED RATIO (MILLIONS)

(1) Valuation as of January 1,	(2) Employer Contribution	(3) Employee Contribution	(4) Total Payroll	(5) Actuarial Liability	(6) Actuarial Value of Assets	(7) Unfunded Actuarial Liability	(8) Normal Cost Rate (w/Exp.)	(9) Funded Ratio
2025	\$12.6	\$12.6	\$179.8	\$741.5	\$640.3	\$101.2	11.3%	86%
2026	13.0	13.0	185.7	770.4	675.7	94.7	11.3%	88%
2027	13.4	13.4	191.7	799.7	707.7	92.0	11.3%	88%
2028	13.9	13.9	198.0	829.7	736.8	92.9	11.3%	89%
2029	14.3	14.3	204.4	860.6	767.0	93.6	11.3%	89%
2030	14.8	14.8	211.0	892.8	798.5	94.3	11.3%	89%
2031	15.3	15.3	217.9	925.8	831.1	94.7	11.3%	90%
2032	15.7	15.7	225.0	959.4	864.5	94.9	11.3%	90%
2033	16.3	16.3	232.3	993.9	898.9	95.0	11.3%	90%
2034	16.8	16.8	239.8	1,029.4	934.5	94.9	11.3%	91%
2035	17.3	17.3	247.6	1,065.9	971.4	94.5	11.3%	91%
2036	17.9	17.9	255.7	1,103.4	1,009.6	93.8	11.3%	91%
2037	18.5	18.5	264.0	1,142.2	1,049.3	92.9	11.3%	92%
2038	19.1	19.1	272.6	1,182.3	1,090.7	91.6	11.3%	92%
2039	19.7	19.7	281.4	1,224.2	1,134.2	90.0	11.3%	93%
2040	20.3	20.3	290.6	1,268.2	1,180.2	88.0	11.3%	93%
2041	21.0	21.0	300.0	1,314.5	1,228.9	85.6	11.3%	93%
2042	21.7	21.7	309.8	1,363.5	1,280.8	82.7	11.3%	94%
2043	22.4	22.4	319.8	1,415.7	1,336.3	79.4	11.3%	94%
2044	23.1	23.1	330.2	1,471.4	1,396.0	75.4	11.2%	95%
2045	23.9	23.9	341.0	1,531.3	1,460.4	70.9	11.2%	95%
2046	24.6	24.6	352.0	1,595.6	1,529.9	65.7	11.2%	96%
2047	25.4	25.4	363.5	1,665.0	1,605.0	60.0	11.2%	96%
2048	26.3	26.3	375.3	1,739.9	1,686.6	53.3	11.2%	97%
2049	27.1	27.1	387.5	1,821.1	1,775.2	45.9	11.2%	97%
2050	28.0	28.0	400.1	1,908.9	1,871.4	37.5	11.2%	98%
2051	28.9	28.9	413.1	2,004.2	1,975.9	28.3	11.2%	99%
2052	29.9	29.9	426.5	2,107.4	2,089.4	18.0	11.2%	99%
2053	30.8	30.8	440.4	2,219.5	2,213.0	6.5	11.2%	100%
2054	31.8	31.8	454.7	2,341.3	2,347.5	(6.2)	11.2%	100%

Note: These projections are based on the actuarial methods, assumptions and plan provisions disclosed in this report, including the use of a 7.00% future return on the market value of assets and a 3.25% future wage inflation. In addition, the projections assume future experience follows assumptions, there are no changes to assumptions, plan provisions or funding policy, and employee and employer contributions of 7.00% of compensation are made each year. In particular, the projection assumes Tier 2 members receive a 1.00% COLA increase annually.

Appendix A

Plan Summary

All actuarial calculations are based upon our understanding of the provisions of the City of Aurora General Employees' Retirement Plan, as amended through December 31, 2024. This summary does not attempt to cover all of the detailed provisions.

Plan

The City of Aurora General Employees' Retirement Plan is a single employer defined benefit pension plan created by the Aurora City Council in 1967 for the exclusive benefit of participants and their beneficiaries.

Plan Year

The Plan Year is the 12-month period beginning January 1 and ending December 31.

Effective Date

The original effective date of the Plan is March 1, 1967. The Plan was most recently amended effective January 1, 2021.

Employee

All full and part-time career service and Council-appointed employees of the City, other than police officers, firefighters, elected officials, certain executive-level personnel and temporary employees.

Participation

An Employee shall become a Participant upon completion of one hour of service.

Plan Tier

Participants in the plan prior to January 1, 2012 are Tier 1 participants. Participants who first enter the plan after December 31, 2011 are Tier 2 participants.

Final Average Monthly Compensation

An employee's compensation from the city during the 36 highest paid consecutive calendar months of the last ten years of credit service, divided by 36.

Compensation

Compensation means the total base pay, including acting pay, longevity credit, 414(h) and 457 contributions and Section 125 elective pre-tax employee contributions. Overtime, vacation and sick leave pay, and bonuses are excluded.

Compensation is limited under Internal Revenue Code Section 401(a)(17).

Credited Service

A participant's credited service is the elapsed time period from employment commencement date to the date of termination of such employment. Generally, one day of credited service shall be credited for each day in the elapsed period.

Employee Contributions

Beginning in 2017, employees contribute 7.00% of pay. Rates beyond 2017 may increase or decrease 0.25% each year upon the financial condition of the fund but in no case would the rate increase above 7.00% or decrease below 5.50%. Rate changes are based on a decision flowchart designed to keep the funded ratio between 100% and 110%. The employee's contribution account is credited with interest of 4.0% compounded biweekly.

Employer (City) Contributions

The city contributes to the trust an amount equal to the contributions of the employee. Currently, the City contributes 7.00% of payroll.

Normal Retirement Date

Tier 1 Participants: 65th Birthday

Tier 2 Participants: 67th Birthday

Normal Retirement Pension

Each participant who becomes eligible for a Normal Retirement Pension under the Plan will be entitled to receive a monthly retirement pension benefit beginning at the participant's Normal Retirement Date and payable in the Normal Benefit Form equal to 1.75% of Final Average Monthly Compensation multiplied by Years of Credited Service.

In lieu of a monthly pension, the participant may elect to receive a lump sum equal to the participant's contribution accumulated and vested city contributions.

Normal Benefit Form

Life Annuity

Early Retirement Pension

(a) Eligibility

Termination on or after age 50 with 10 or more years of credited service, and not eligible for Normal Retirement Pension or Special Early Retirement Pension

(b) Amount (Base Benefit)

A participant's Early Retirement Pension is a monthly pension benefit equal to his Normal Retirement Pension based on Final Average Monthly Compensation and Credited Service at his date of retirement, and reduced as follows:

Tier 1 Participants

- (i) After age 55: 2% per year prior to the earlier of age 65 (Normal Retirement) or Rule of 80 (age plus service equal to 80 or more)
- (ii) Under age 55 with less than 25 years of credited service: 2% per year for each year that the participant's years of credited service are less than 25 (up to a max of 20%), then further reduced by 6% per year for each year the commencement precedes age 55
- (iii) Under age 55 with at least 25 years of credited service: 6% per year prior to Rule of 80 (age plus service equal to 80 or more)

Tier 2 Participants: 6% per year prior to the earlier of age 67 (Normal Retirement) or Rule of 80 (age plus service equal to 80 or more)

For determining Rule of 80 date for early retirement reductions, service is determined at date of retirement and age is projected forward.

In lieu of a monthly pension, the participant may elect to receive a lump sum equal to the participant's contribution accumulated and vested city contributions.

Special Early Retirement Pension – Rule of 80

(a) Eligibility

Termination on or after age 50 with age plus credited service equal to 80 or more, and not eligible for Normal Retirement Pension

(b) Amount (Base Benefit)

A participant's Special Early Retirement Pension is a monthly pension benefit equal to his Normal Retirement Pension based on Final Average Monthly Compensation and Credited Service at his date of retirement, without reduction.

In lieu of a monthly pension, the participant may elect to receive a lump sum equal to the participant's contribution accumulated and vested city contributions.

Deferred Vested Pension

(a) Eligibility

5 or more years of Credited Service.

(b) Amount (Base Benefit)

A participant's Deferred Vested Pension shall be equal to the participant's Accrued Benefit, payable at Normal Retirement Date. If a participant terminates employment after completing 10 years of credited service, the participant may retire with an Early Retirement Benefit any time after attainment of age 50 and prior to the participant's normal retirement date.

In lieu of a monthly pension, the participant may elect to receive a lump sum equal to the participant's contribution accumulated and vested city contributions.

Money Purchase Pension

(a) Eligibility

Eligible for a Normal Retirement, Early Retirement, Special Early Retirement, or Deferred Vested Pension, and the monthly money purchase pension is greater than the monthly pension calculated pursuant to any of these pensions.

(b) Amount (Base Benefit)

A participant's Money Purchase Pension shall be a monthly amount equal to the Actuarial Equivalent of the participant's contribution accumulation and vested city contributions as of the date the pension commences. The Money Purchase Pension is payable in lieu of a Normal Retirement, Early Retirement, Special Early Retirement, or Deferred Vested Pension.

Disability Retirement Pension**(a) Eligibility**

Termination due to Disability, and the Participant received long-term disability insurance payments from the City until his Normal Retirement Date.

(b) Amount (Base Benefit)

A participant's Disability Retirement Pension shall be equal to the participant's Normal Retirement Pension based on the higher of the Final Average Monthly Compensation or the monthly rate of compensation on the date of disablement, and Credited Service the participant would have accrued had he continued employment through his Normal Retirement Date (or date of discontinuance of disability benefits, if earlier).

Supplemental Benefit**(a) Eligibility**

In receipt of a monthly benefit under a Normal Retirement, Early Retirement, Special Early Retirement, Deferred Vested, Disability Retirement, or Money Purchase Pension.

(b) Amount (Supplemental Benefit)

A monthly amount equal to \$176.00. This benefit is reduced proportionally if the years of credited service are less than 20.

Termination before Vested Benefit

If a participant terminates employment prior to 5 years of Credited Service, the participant will receive a refund of accumulated employee and vested employer contributions, if any.

Vesting Schedule**(a) For Defined Benefit:**

<u>Years of Credited Service</u>	<u>Vested Percentage</u>
Less than 5	0%
5 or more	100%

Participants are fully vested at Normal Retirement Date.

(b) For Vesting in City Contributions:

Participants are vested in the City's contributions and interest according to the following schedule:

<u>Years of Credited Service</u>	<u>Tier 1 Vested Percentage</u>	<u>Tier 2 Vested Percentage</u>
0	25%	0%
1	30%	0%
2	35%	0%
3	40%	0%
4	45%	0%
5	50%	50%
6	55%	55%
7	60%	60%

<u>Years of Credited Service</u>	<u>Tier 1 Vested Percentage</u>	<u>Tier 2 Vested Percentage</u>
8	65%	65%
9	70%	70%
10	75%	75%
11	80%	80%
12	85%	85%
13	90%	90%
14	95%	95%
15+	100%	100%

Participants are 100% vested in Employee contributions and interest immediately.

Optional Benefit Forms

Optional Benefit Forms are available for base benefits and equal to the Actuarial Equivalent of the Normal Benefit Form. Such distribution may be as a Joint & 50%, 75%, or 100% Survivor Annuity with Pop-up feature, a 10 or 15 Year Certain and Life Annuity or a Partial Lump Sum up to 20% of the actuarial equivalent of the accrued benefit.

The Supplemental Benefit is paid as a monthly benefit as long as a monthly Base Benefit is being received by a participant or a participant's beneficiary.

Pre-Retirement Death Benefit

If a participant dies prior to completing 5 years of service, the Participant's beneficiary will receive a refund of accumulated employee and vested employer contributions, if any. If a Participant dies after completing 5 years of service, the participant's beneficiary will receive a monthly benefit equal to the supplemental benefit plus the larger of the actuarial equivalent of 60% of the defined benefit formula benefit or the actuarial equivalent of the vested employee and employer contributions. Benefit payments may begin at any time after the date the participant would have attained the earliest retirement age.

Lump Sum Death Benefit

Upon the death of a Retired member receiving a monthly pension, \$6,250 shall be paid in a single sum to the member's designated beneficiary.

In addition, upon the last to die of a Retired member and any beneficiary receiving a monthly pension, a lump sum shall be paid to the estate. This amount shall be equal to the excess, if any, of the participant's contribution accumulation and vested city contributions on the date the pension commenced over the total monthly benefits paid from the time of pension commencement to the date of death.

Cost of Living Adjustment

Tier 1 Participants

- (a) Base Benefit: The monthly amount of the base benefit provided by the Plan shall be increased annually on the first day of each January by the change in the U.S. Consumer Price Index for Urban Wage Earners and Clerical Works (CPI-W) for the averages of the third quarter, rounded to the nearest ½%. The benefit cannot be decreased and annual increases may not exceed 5%.
- (b) Supplemental Benefit: Annual cost of living increases are discretionary and may be granted on an annual basis as determined by the board. The annual increase or decrease cannot exceed plus or minus 5%.

Tier 2 Participants

- (a) Base Benefit: Annual cost of living increases are discretionary and may be granted on an annual basis as determined by the Board. The annual increase cannot exceed the lesser of 5% or the increase which applies to Tier 1 participants
- (b) Supplemental Benefit: Annual cost of living increases are discretionary and may be granted on an annual basis as determined by the Board. The annual increase or decrease cannot exceed plus or minus 5%.

Actuarial Equivalence

Actuarial Equivalence is calculated using the Society of Actuaries' Pub-2010 General Employees Retiree Mortality Table (amount weighted), blended 50% male, 50% female, and projected to 2028 using the ultimate rates from Scale MP-2018, a 7.0% interest rate, and a Cost-of-Living assumption of 2.5% for Tier 1 benefits and 0.25% for Tier 2 benefits.

Plan Changes

The Board granted a discretionary cost of living increase for the Base Benefit for Tier 2 Participants effective January 1, 2025 equal to 2.50%.

Appendix B

Actuarial Procedures and Assumptions

The actuarial assumptions used in the valuation are intended to estimate future experience affecting projected benefit flow and investment earnings. Any variations in future experience from that expected from these assumptions will result in corresponding changes in the estimated costs of the Plan's benefits.

The tables in this section give rates of decrement, referred to in actuarial notation by the general symbol "q'." The underlying theory is described more fully in Jordan, *Life Contingencies*, Society of Actuaries (Second Edition, 1967), page 277. Any age referred to in a table is always the age of the person at his or her nearest birthday.

Actuarial Cost Method

The actuarial cost method we use to calculate the funding requirements of the Plan is called the **entry age normal actuarial cost method**.

Under this cost method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit age. The portion of this actuarial present value allocated to a valuation year is called the Normal Cost. The portion of the actuarial present value not provided for at the valuation date by future Normal Costs is called the actuarial accrued liability.

Actuarial Value of Assets

The actuarial value of assets is determined by calculating the expected return on the prior year's market value of assets, adjusted for cash flows of contributions, administrative expenses, and benefit payments for the year, and interest credited using the Plan's long-term investment return assumption applicable to that plan year. The difference between this expected value and the actual return for the plan year is recognized over 3 years. The actuarial value of assets is then the actual market value minus the gains and losses for prior years that are still deferred. The resulting value is limited to between 80% and 120% of the market value of assets.

Actuarially Determined Contribution

The method for calculating the Actuarially Determined Contribution (ADC) was adopted by the Board of Trustees. The ADC is calculated using a 15-year amortization of the unfunded actuarial accrued liability or funding excess to determine the amortization component of the ADC. On each valuation date, the newly determined unfunded actuarial accrued liability or funding excess is amortized over an open (or rolling) 15-year amortization period as a level percent of projected pay.

Investment Earnings (Adopted January 1, 2020)

7.00% per annum, compounded annually, net of investment expenses.

The investment return assumption was selected based on the Plan's asset allocation and capital market assumptions from several sources, including published studies summarizing the expectations of various investment experts. This information was then used to develop forward looking long-term expected returns, producing a range of reasonable expectations according to industry experts. Based on the resulting range of potential assumptions, in our professional judgement the selected investment return assumption is reasonable and is not expected to have any significant bias.

Inflation (Adopted January 1, 2020)

2.50% per annum, compounded annually. The assumption is based on capital market assumption sources and published studies used to develop the Plan's investment return assumption.

Compensation Increase (Inflation and Real Wage Growth adopted January 1, 2020; Merit adopted January 1, 2014)

Annual salary increases are based on a table graded by service. Rates are as follows:

Years of Service	Percentage Increase at Age			
	Inflation	Real Wage Growth	Merit	Total
0-1	2.50%	0.75%	2.75%	6.00%
2	2.50	0.75	2.25	5.50
3	2.50	0.75	1.75	5.00
4-7	2.50	0.75	1.25	4.50
8	2.50	0.75	0.75	4.00
9	2.50	0.75	0.50	3.75
10+	2.50	0.75	0.00	3.25

The inflation and real wage growth assumptions are based on capital market assumption sources and published studies used to develop the Plan's inflation assumption. The merit component is based on City of Aurora experience as reviewed with the 2019 Experience Study. The Plan's experience was reviewed as of the most recent measurement date. The assumption remains reasonable.

Total Payroll Growth Rate (Adopted January 1, 2014)

3.25% per annum.

Expenses (Adopted January 1, 2024)

Expenses other than investment expenses are assumed to be \$625,000 per year, payable mid-year.

Employee Contribution Rate

7.00% of compensation, the current employee contribution rate for 2024.

Per guidance provided in the City Code, actual future rates may increase or decrease 0.25% each year depending upon the financial condition of the Plan. Per the City Code, the contribution rate may not exceed 7.00% or be less than 5.50%.

Contribution Accumulation Rate (Adopted January 1, 2010)

4.00% per annum, compounded biweekly.

The contribution accumulation rate is established by the Board at a rate of at least three percent per annum compounded annually. The current rate is 4.00% per annum, compounded biweekly. The Retirement Board reviews this rate in December of each year and has the authority to change it.

Mortality (Adopted January 1, 2024)

Healthy Lives (post-retirement) – Pub-2010 General Healthy Retiree Mortality Table (amount-weighted), projected generationally using Scale MP-2021

Healthy Lives (pre-retirement) – Pub-2010 General Employees Mortality Table (amount-weighted), projected generationally using Scale MP-2021

Disabled Lives – Pub-2010 Disabled Retiree (Non Safety) Mortality Table (amount-weighted), projected generationally using Scale MP-2021

The assumption includes a margin for future mortality improvements.

The size of the Plan population is not large enough to have a statistically credible independent study of retiree mortality serve as the sole basis for assumption setting. As such, we rely on a standard published table that is appropriate to the Plan's employee and retiree population while also taking into account statistically significant trends in the United States regarding improvements in life expectancy. The Plan's mortality experience was reviewed as of the most recent measurement date. The assumption remains reasonable.

Retirement (Adopted January 1, 2020)

For active participants, table of rates by age, based on Tier and eligibility for unreduced retirement, as follows:

Age	Reduced		Unreduced	
	Tier 1	Tier 2	Tier 1	Tier 2
50	2.0%	2.0%	3.0%	3.0%
51	3.0	3.0	3.0	3.0
52	3.0	3.0	10.0	10.0
53	3.0	3.0	10.0	10.0
54	3.0	3.0	10.0	10.0
55	3.0	3.0	8.0	8.0
56	6.0	6.0	8.0	8.0
57	6.0	6.0	8.0	8.0
58	6.0	6.0	8.0	8.0
59	6.0	6.0	8.0	8.0
60	6.0	6.0	8.0	8.0
61	6.0	6.0	15.0	15.0
62	15.0	15.0	25.0	25.0
63	15.0	15.0	20.0	20.0
64	15.0	15.0	15.0	15.0
65	N/A	30.0	30.0	30.0
66	N/A	30.0	30.0	30.0
67	N/A	N/A	30.0	30.0
68	N/A	N/A	50.0	50.0
69	N/A	N/A	50.0	50.0
70+	N/A	N/A	100.0	100.0

Current and future vested inactive members are assumed to retire as follows:

- Tier 1: Earlier of age 55 with 10 or more years of service, or age 65
- Tier 2: Normal retirement age (67)

This assumption is based on the 2019 Experience Study. The Plan's experience was reviewed as of the most recent measurement date. The assumption remains reasonable.

Disablement (Adopted January 1, 2014)

Graduated rates based on age and gender. Sample rates are as follows:

Age	Male	Female
30	0.03%	0.11%
35	0.05	0.16
40	0.06	0.21
45	0.10	0.35
50	0.14	0.48
55	0.25	0.87
60	0.36	1.26

Withdrawal Rates (Adopted January 1, 2020)

Graduated rates based on years of service, age and gender are used. Sample rates are as follows:

Years of Service	Male	Female
0-1	20.0%	23.0%
1-2	17.6	19.8
2-3	14.3	16.5
3-4	11.0	13.0
4-5	9.9	12.1
<u>At Five or More Years of Service:</u>		
Age		
30	8.5%	11.0%
40	5.8	7.2
50	3.8	3.9
60	2.3	1.7

This assumption is based on the 2019 Experience Study. The Plan's experience was reviewed as of the most recent measurement date. The assumption remains reasonable.

Marital Assumptions

85% of active and deferred vested members not currently receiving benefits are assumed to be married. Male spouses are assumed to be three years older than their female spouses.

Gender

Non-binary or missing genders are valued using assumptions for male participants.

Form of Payment Election Assumption (Adopted in 2020)

Current inactive vested members are assumed to take a monthly annuity at retirement in lieu of a lump sum distribution (refund of contribution accumulation plus vested city contributions). 0% of retirements from active service and 30% of terminations from active service are assumed to take lump sums. 100% of members who opt for a monthly annuity are assumed to elect the normal form of payment.

This assumption is based on the 2019 Experience Study. The Plan's experience was reviewed as of the most recent measurement date. The assumption remains reasonable.

Post Retirement Cost of Living Adjustment Assumption (Adopted January 1, 2020 for Tier 1 Base Benefits; Adopted January 1, 2011 for supplemental benefits; Adopted January 1, 2025 for Tier 2 Base Benefits;)

Tier 1 Participants: 2.50% per annum for base benefits; 0.00% per annum for supplemental benefits

Tier 2 Participants: 1.00% per annum for base benefits; 0.00% per annum for supplemental benefits

Development of Demographic Assumptions

An experience study was performed based on data over the five-year period ending December 31, 2018, as documented in the Experience Study report dated February 17, 2020. The demographic assumptions are reviewed annually and refined as necessary based on demographic experience and expectations of future experience. Assumptions for which participant data are limited, such as retiree mortality, were also drawn from published actuarial tables. The assumptions used in this valuation are based on the Experience Study report noted above and were approved by the Board of Trustees at their September 2019 meeting reviewing the 2019 Experience Study. The mortality improvement projection scale and Post Retirement Cost of Living Adjustment assumption for Tier 2 Base Benefits have been updated since the 2019 study.

Changes in Actuarial Assumptions as of January 1, 2025

The Post Retirement Cost of Living Adjustment assumption for Tier 2 Base Benefits was updated from 0.00% to 1.00%.

Appendix C

Member Data

Valuation Date	January 1, 2024	January 1, 2025	Percentage Change
Active Participants			
Number	1,978	2,086	5.5%
<i>Tier 1</i>	405	372	
<i>Tier 2</i>	1,573	1,714	
Average Anticipated Total Payroll (for year following valuation date)	\$82,379	\$86,217	
<i>Tier 1</i>	\$100,101	\$106,049	
<i>Tier 2</i>	\$77,816	\$81,913	
Average Age	44.6	44.4	
<i>Tier 1</i>	54.3	54.8	
<i>Tier 2</i>	42.1	42.1	
Average Credited Service	7.4	7.2	
<i>Tier 1</i>	20.8	21.6	
<i>Tier 2</i>	4.0	4.1	
Vested Terminated Participants			
Number	319	330	3.4%
Average Final Average Compensation	\$59,704	\$61,177	
Average Age	49.5	49.4	
Retired Members and Beneficiaries			
Number	1,333	1,359	2.0%
Average Monthly Benefit	\$2,215	\$2,265	
Average Age	72.0	72.3	
Deferred Disabled			
Number	14	12	-14.3%
Average Monthly Benefit	\$2,219	\$2,449	
Average Age	56.5	54.9	
Deferred Beneficiaries			
Number	5	5	0.0%
Average Monthly Benefit	\$710	\$712	
Average Age	45.2	46.2	
Total Participants	3,649	3,792	3.9%

Table C-1

RECONCILIATION OF MEMBER DATA

	Actives	Inactive Deferred Participants	Retiree and Beneficiaries	Disabled Retirees	Total
Included in January 1, 2024 valuation:	1,978	338	1,302*	31	3,649
Change due to:					
New entrants	374	0	0	N/A	374
Rehired	7	(7)	0	0	0
Termination					
Nonvested	(161)	N/A	N/A	N/A	(161)
Vested	(45)	45	0	N/A	0
Retirement	(49)	(12)	61	0	0
Disabled	0	(1)	0	1	0
Death with no Beneficiary	(1)	(3)	(34)	(2)	(40)
Death with a Beneficiary	0	0	0	0	0
Alternate Payee	0	0	0	0	0
Lump sum/Refund of Contributions	(17)	(13)	0	0	(30)
Other	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Net change	108	9	27	(1)	143
Included in January 1, 2025 valuation:	2,086	347	1,329*	30	3,792

* There are ten total participants as of January 1, 2024 and twelve total participants as of January 1, 2025 who are both a retiree and a beneficiary.

Table C-2

SUMMARY OF ACTIVE MEMBERS

Number of Members by Age and Service Groups											
Age	Years of Service										Total
	<1	1-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40&Up	
0-24	49	43	1	-	-	-	-	-	-	-	93
25-29	70	123	20	-	-	-	-	-	-	-	213
30-34	60	148	59	14	-	-	-	-	-	-	281
35-39	50	108	72	22	12	2	-	-	-	-	266
40-44	43	76	70	39	17	10	-	-	-	-	255
45-49	31	60	56	23	17	22	3	-	-	-	212
50-54	30	82	55	31	26	28	13	2	-	-	267
55-59	24	58	46	27	36	23	12	5	2	1	234
60-64	8	38	34	29	22	18	19	8	4	4	184
65-69	1	13	22	10	9	4	-	3	2	2	66
70&Up	2	-	4	1	2	2	1	2	1	-	15
Total	368	749	439	196	141	109	48	20	9	7	2,086

Average Anticipated Total Payroll by Age and Service Groups											
Age	Years of Service										Average
	<1	1-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40&Up	
0-24	55,757	58,320	60,195	-	-	-	-	-	-	-	56,990
25-29	63,134	70,027	71,526	-	-	-	-	-	-	-	67,902
30-34	70,988	76,918	85,897	87,521	-	-	-	-	-	-	78,065
35-39	71,387	76,410	93,870	90,919	88,112	107,101	-	-	-	-	82,150
40-44	73,875	89,833	91,687	100,377	104,601	99,403	-	-	-	-	90,624
45-49	82,658	89,771	97,629	108,351	118,842	103,331	89,059	-	-	-	96,550
50-54	82,846	87,942	98,553	89,925	111,748	105,515	110,479	91,421	-	-	95,070
55-59	70,806	94,615	93,173	94,304	101,792	109,604	114,595	90,560	122,408	76,492	95,529
60-64	75,743	86,243	84,110	95,967	109,963	99,971	104,687	114,239	134,078	111,195	95,808
65-69	70,699	77,432	88,292	78,745	119,348	94,630	-	106,951	86,325	132,831	91,197
70&Up	47,424	-	81,063	84,781	76,967	78,863	150,267	139,822	89,596	-	89,003
Average	69,770	80,045	91,197	95,007	106,901	103,601	108,705	107,502	115,931	112,419	86,217

HISTORICAL SUMMARY

	2021	2022	2023	2024	2025
Number	1,794	1,814	1,831	1,978	2,086
Anticipated Total Payroll	\$120,524,338	\$131,336,348	\$140,564,949	\$162,946,172	\$179,849,461
Average Total Payroll	\$67,182	\$72,402	\$76,769	\$82,379	\$86,217
Average Age	45.6	45.2	44.9	44.6	44.4
Average Service	8.7	8.3	8.0	7.4	7.2

Table C-2 (Continued)

SUMMARY OF ACTIVE MEMBERS

HISTORICAL SUMMARY OF ACTIVE MEMBER DATA								
Year Beginning January 1,	Active Members		Covered Payroll		Average Salary		Average Age	Average Service
	Number	Percent Increase (Decrease)	Amount in \$ Millions	Percent Increase (Decrease)	\$ Amount	Percent Increase (Decrease)		
2000	1,434	2.7%	51.2	7.6%	35,691	4.6%	44.3	9.3
2001	1,493	4.1%	56.2	9.8%	37,630	5.4%	44.6	9.2
2002	1,582	6.0%	62.2	10.7%	39,304	4.4%	44.6	9.0
2003	1,580	(0.1%)	65.4	5.1%	41,387	5.3%	45.1	9.4
2004	1,614	2.2%	69.2	5.8%	42,896	3.6%	45.5	9.7
2005	1,626	0.7%	72.7	5.1%	44,737	4.3%	45.7	9.9
2006	1,604	(1.4)%	72.0	(1.0)%	44,865	0.3%	46.1	10.0
2007	1,648	2.7%	76.6	6.4%	46,493	3.6%	46.2	9.9
2008	1,751	6.3%	84.5	10.3%	48,277	3.8%	45.8	9.7
2009	1,711	(2.3)%	86.1	1.9%	50,321	4.2%	46.3	10.0
2010	1,624	(5.1)%	84.4	(2.0)%	51,973	3.3%	47.1	10.9
2011	1,601	(1.4)%	84.0	(0.5)%	52,450	0.9%	47.4	11.3
2012	1,560	(2.6)%	81.5	(3.0)%	52,241	(0.4)%	47.9	11.5
2013	1,564	0.3%	81.5	0.0%	52,088	(0.3)%	47.9	11.3
2014	1,605	2.6%	84.1	3.2%	52,402	0.6%	47.5	11.0
2015	1,643	2.4%	92.0	9.4%	56,021	6.9%	47.3	10.5
2016	1,650	0.4%	95.9	4.2%	58,101	3.7%	47.1	10.4
2017	1,733	5.0%	102.8	7.2%	59,308	2.1%	46.4	9.6
2018	1,755	1.3%	107.4	4.5%	61,183	3.2%	46.3	9.5
2019	1,754	(0.1)%	111.9	4.2%	63,815	4.3%	45.8	9.1
2020	1,816	3.5%	119.2	6.5%	65,629	2.8%	45.6	8.5
2021	1,794	-1.2%	120.5	1.1%	67,182	2.4%	45.6	8.7
2022	1,814	1.1%	131.3	9.0%	72,402	7.8%	45.2	8.3
2023	1,831	0.9%	140.6	7.1%	76,769	6.0%	44.9	8.0
2024	1,978	8.0%	162.9	15.9%	82,379	7.3%	44.6	7.4
2025	2,086	5.5%	179.8	10.4%	86,217	4.7%	44.4	7.2

Table C-3

SUMMARY OF INACTIVE VESTED MEMBERS*

Number of Members by Age and Service Groups										
Age	<5	5-9	10-14	15-19	Years of Service		30-34	35-39	40&Up	Total
					20-24	25-29				
0-29	-	4	-	-	-	-	-	-	-	4
30-34	-	25	1	-	-	-	-	-	-	26
35-39	-	27	3	1	-	-	-	-	1	32
40-44	-	33	14	5	1	-	-	1	-	54
45-49	-	33	17	8	2	-	-	-	1	61
50-54	-	42	10	6	4	2	-	-	-	64
55-59	-	33	4	4	1	1	-	1	1	45
60-64	-	32	2	2	-	1	-	-	1	38
65&Up	-	16	-	-	2	-	-	-	-	18
Total	-	245	51	26	10	4	-	2	4	342

Average Final Average Compensation by Age and Service Groups										
Age	<5	5-9	10-14	15-19	Years of Service		30-34	35-39	40&Up	Average
					20-24	25-29				
0-29	-	59,598	-	-	-	-	-	-	-	59,598
30-34	-	61,049	66,183	-	-	-	-	-	-	61,247
35-39	-	64,189	77,796	71,196	-	-	-	-	63,893	65,674
40-44	-	59,431	66,617	79,405	73,613	-	-	28,909	-	62,841
45-49	-	70,136	60,658	69,413	69,650	-	-	-	39,068	66,875
50-54	-	59,807	82,956	64,935	54,968	62,429	-	-	-	63,684
55-59	-	58,675	46,803	54,814	37,921	56,408	-	22,596	50,151	55,774
60-64	-	52,348	49,808	51,916	-	43,883	-	-	48,159	51,859
65&Up	-	45,416	-	-	30,255	-	-	-	-	43,732
Average	-	59,687	66,270	66,778	53,122	56,287	-	25,752	50,318	60,668

HISTORICAL SUMMARY

	2021	2022	2023	2024	2025
Deferred Vested					
Number	234	250	288	319	330
Average Final Average Compensation	\$53,204	\$54,727	\$56,465	\$59,704	\$61,177
Average Service	8.5	8.8	8.8	8.8	8.7
Average Age	51.0	50.7	49.9	49.5	49.4
Deferred Disabled					
Number	14	13	12	14	12
Average Final Average Compensation	\$44,290	\$44,274	\$45,484	\$46,474	\$46,675
Average Service	30.1	32.4	32.8	29.8	33.8
Average Age	53.3	53.2	53.7	56.5	54.9

* Does not include five deferred beneficiaries.

Table C-4

SUMMARY OF RETIREES AND BENEFICIARIES

<u>Members in Pay Status</u>		
<u>Age</u>	<u>Number of Members</u>	<u>Monthly Benefit Amount</u>
< 55	14	\$22,349
55 - 59	51	105,618
60 - 64	158	386,306
65 - 69	338	833,703
70 - 74	342	808,919
75 - 79	240	498,293
80 - 84	116	243,752
85 - 89	66	120,867
90 & Up	<u>34</u>	<u>58,845</u>
Total	1,359	\$3,078,652

HISTORICAL SUMMARY

	2021	2022	2023	2024	2025
Number	1,184	1,240	1,296	1,333	1,359
Total Monthly Benefit	\$2,308,307	\$2,552,584	\$2,794,204	\$2,952,313	\$3,078,652
Average Monthly Benefit	\$1,950	\$2,059	\$2,156	\$2,215	\$2,265
Average Age	71.1	71.3	71.6	72.0	72.3

Table C-5

**SCHEDULE OF RETIREES AND BENEFICIARIES
ADDED TO AND REMOVED FROM ROLLS**

Plan Year Ending	Number Added to Rolls	Allowances Added to Rolls ⁽¹⁾	Number Removed from Rolls	Annual Allowances Removed from Rolls	Number of Annual Allowances	Annual Allowances	% Increase in Annual Allowances	Average Annual Allowances
12/31/1998	24	\$336,386	10	\$92,939	334	\$3,142,316	8.4%	\$9,408
12/31/1999	26	494,602	12	86,138	348	3,550,780	13.0	10,204
12/31/2000	29	424,053	7	40,491	370	4,059,627	14.3	10,972
12/31/2001	34	522,592	19	141,937	385	4,440,282	9.4	11,533
12/31/2002	29	519,243	17	141,245	397	4,818,280	8.5	12,137
12/31/2003	16	439,456	17	114,998	396	5,142,738	6.7	12,987
12/31/2004	42	432,739	17	155,755	421	5,731,232	11.4	13,613
12/31/2005	53	1,360,120	12	148,221	462	6,943,131	21.1	15,028
12/31/2006	44	983,775	9	91,156	497	7,835,750	12.9	15,766
12/31/2007	36	797,303	19	196,227	514	8,436,826	7.7	16,414
12/31/2008	54	1,429,071	16	271,603	552	9,594,295	13.7	17,381
12/31/2009	41	604,010	19	213,688	574	9,984,617	4.1	17,395
12/31/2010	59	1,188,630	19	231,051	614	10,942,196	9.6	17,821
12/31/2011	67	1,844,967	19	255,630	662	12,531,532	14.5	18,930
12/31/2012	66	1,573,353	13	144,397	715	13,960,488	11.4	19,525
12/31/2013	55	1,246,991	13	180,841	757	15,026,638	7.6	19,850
12/31/2014	75	1,893,779	18	243,569	814	16,676,848	11.0	20,488
12/31/2015	65	1,496,283	21	439,176	858	17,733,955	6.3	20,669
12/31/2016	99	1,961,129	12	141,738	945	19,553,346	10.3	20,691
12/31/2017	64	1,981,956	13	193,799	996	21,341,503	9.1	21,427
12/31/2018	99	2,869,920	17	242,026	1,078	23,969,397	12.3	22,235
12/31/2019	86	2,632,899	30	499,676	1,134	26,102,620	8.9	23,018
12/31/2020	76	1,984,935	26	387,871	1,184	27,699,684	6.1	23,395
12/31/2021	81	3,387,402	25	456,078	1,240	30,631,008	10.6	24,702
12/31/2022	70	3,332,791	14	433,352	1,296	33,530,447	9.5	25,872
12/31/2023	65	2,521,866	28	624,547	1,333	35,427,766	5.7	26,577
12/31/2024	62	2,319,601	36	803,557	1,359	36,943,810	4.3	27,185

⁽¹⁾ Includes Cost of Living adjustments

Appendix D

Risk Assessment and Disclosure

The purpose of this appendix is to identify, assess, and provide illustrations of risks that are significant to the Plan. Historical data is included.

The results of the actuarial valuation are based on one set of reasonable assumptions. However, it is almost certain that future experience will not exactly match the assumptions. As an example, investments may perform better or worse than assumed in any single year and over any longer time horizon. It is therefore important to consider the potential impacts of these potential differences when making decisions that may affect the future financial health of the Plan, or of the Plan's participants.

In addition, as plans mature they accumulate larger pools of assets and liabilities. This increases the potential risk to plan funding and the finances of those who are responsible for plan funding. As an example, it is more difficult for a plan sponsor to deal with the effects of a 10% investment loss on a plan with \$1 Billion in assets and liabilities than if the same plan sponsor is responsible for a 10% investment loss on a plan with \$1 Million in assets and liabilities. Since pension plans make long-term promises and rely on long-term funding, it is important to consider how mature the plan is today, and how mature it may become in the future.

Actuarial Standard of Practice No. 51 (ASOP 51) addresses these issues by providing actuaries with guidance for assessing and disclosing the risk associated with measuring pension liabilities and the determination of pension plan contributions. Specifically, it directs the actuary to:

- Identify risks that may be significant to the plan.
- Assess the risks identified as significant to the plan. The assessment does not need to include numerical calculations.
- Disclose plan maturity measures and historical information that are significant to understanding the plan's risks.

ASOP 51 states that if in the actuary's professional judgment, a more detailed assessment would be significantly beneficial in helping the individuals responsible for the plan to understand the risks identified by the actuary, then the actuary should recommend that such an assessment be performed.

This appendix uses the framework of ASOP 51 to communicate important information about significant risks to the Plan, the Plan's maturity, and relevant historical Plan data.

A summary of maturity statistics and historical information is below.

	2021	2022	2023	2024	2025
Assets and Payroll					
Market Value of Assets (MVA)	\$576,750,526	\$673,636,548	\$579,063,885	\$613,765,935	\$651,625,730
<i>Estimated</i> Covered Payroll*	\$120,524,338	\$131,336,348	\$140,564,949	\$162,946,172	\$179,849,461
Ratio, MVA to Covered Payroll	4.8	5.1	4.1	3.8	3.6
Actuarial Liability					
For Retirees and Beneficiaries	\$347,180,009	\$382,324,136	\$416,866,704	\$431,040,541	\$444,992,388
For Deferred Vested Participants	19,607,261	21,971,761	25,078,606	28,313,136	29,492,755
For Active Participants	<u>217,890,651</u>	<u>224,322,384</u>	<u>227,571,616</u>	<u>243,230,689</u>	<u>267,014,183</u>
Total	\$584,677,921	\$628,618,281	\$669,516,926	\$702,584,366	\$741,499,326
In-pay Liability as a % of Total	59.4%	60.8%	62.3%	61.4%	60.0%
Duration (years)	15.0	14.9	14.8	14.9	15.3
Cash Flow Measures					
Prior Year MVA	\$524,036,473	\$576,750,526	\$673,636,548	\$579,063,885	\$613,765,935
Benefit Payments	28,912,900	32,130,354	34,391,435	37,002,381	39,197,982
Contributions (City + Member)	16,862,206	17,464,791	18,787,954	21,077,127	23,914,093
Benefit Payments as a % of Contributions	171.5%	184.0%	183.1%	175.6%	163.9%
Benefit Payments as a % of Prior MVA	5.5%	5.6%	5.1%	6.4%	6.4%
Net Cash Flow as a % of Prior MVA	-2.3%	-2.5%	-2.3%	-2.7%	-2.5%

* Estimated based on snapshot data as of the valuation date and assumed increases for the upcoming year.

Liquidity Risk

- **Identification:** This is the potential that assets must be liquidated at a loss earlier than planned in order to pay for the plan's benefits and operating costs. This risk is heightened for plans with negative cash flow, in which contributions do not exceed annual benefit payments plus expenses.
- **Assessment:** This Plan has high cash flow requirements because benefit payments are approximately 164% of Plan contributions. The Plan also allows for lump sum distributions, which may add volatility to the amount and timing of benefit distributions. As a result, there is liquidity risk that assets may need to be liquidated at a loss before planned in order to pay benefits.

Maturity Risk

- **Identification:** This is the potential for total plan liabilities to become more heavily weighted toward inactive liabilities over time.
- **Assessment:** The Plan is subject to maturity risk because as Plan assets and liabilities continue to grow, the impact of any gains or losses on the assets or liabilities also becomes larger. Currently assets are equal to 3.6 times payroll indicating a one-year loss of 10% would be equal to 36% of payroll. Last year's net cash flow was equal to -2.5% of the beginning of year assets, which means asset needed to return 2.5% last year to remain level.

Retirement Risk

- **Identification:** This is the potential for participants to retire and receive subsidized benefits more valuable than expected.
- **Assessment:** The plan has valuable early retirement subsidies, including unreduced benefits for Rule of 80 retirements. In addition, retiring participants have the option to take an annuity or receive a refund of contributions plus the City match. When participants retire earlier than expected or elect a form of payment more valuable than the valuation form of payment assumption, the plan incurs a loss.

Investment Risk

- **Identification:** The potential that investment returns will be different than expected.
- **Assessment:** To the extent that actual investment returns differ from the assumed investment return, the plan's future assets, funding contributions and funded status may differ significantly from those presented in this valuation. In addition, as discussed under the liquidity and maturity risk assessments above, this risk will be exacerbated as the Plan matures and possibly needs to liquidate assets in a down market to pay benefits to participants, losing the recovery on those assets when the market goes back up.
- **Additional Assessment:** The plan's target asset allocation represents a balance of risk and return. Investing in lower-returning asset classes should reduce future investment returns and therefore increase future City contributions, but the lower risk levels would result in lower year-over-year volatility in the Actuarially Determined Contribution and might provide more benefit security for plan members. Conversely, investing in higher-returning asset classes should increase future investment returns and therefore reduce future City contributions, but would also increase the volatility of those contributions and potentially reduce benefit security for plan members. If the plan were invested in a low-default-risk portfolio, with returns consistent with the December corporate bond yield curve, it would impact the interest rate assumption and therefore the Accrued Liability, Funded Ratio, and ultimately the City's Actuarially Determined Contributions; the volatility of the contributions would also change based on the risk level of the portfolio.

	Valuation Assumption	Corporate Bond Yield Curve*
Discount Rate for Liabilities	7.00%	5.49%
1. Actuarial Liability		
a. For Retirees and Beneficiaries	\$ 445.0 million	\$ 511.1 million
b. For Deferred Vested Participants	29.5 million	39.2 million
c. For Active Participants	<u>267.0 million</u>	<u>344.0 million</u>
d. Total [(a) + (b) + (c)]	\$ 741.5 million	\$ 894.3 million**
2. Market Value of Assets	651.6 million	651.6 million
3. Funded Percentage [(2) ÷ (1d)]	88%	73%

* This would be considered a "low-default-risk obligation measure (LDROM)" using the language of ASOP 4.

** Calculated using the same actuarial assumptions and methods that were used for this valuation, except for the interest rate.

Interest Rate Risk

- **Identification:** The potential that interest rates will be different than expected.
- **Assessment:** The pension liabilities reported herein have been calculated by computing the present value of expected future benefit payments using the interest rate described in Appendix B. If interest rates in future valuations are different from that used in this valuation, future pension liabilities, funding contributions and funded status may differ significantly from those presented in this valuation. As a general rule, using a higher interest rate to compute the present value of future benefit payments will result in a lower pension liability, and vice versa. One aspect that can be used to estimate the impact of different interest rates is the plan's duration.

If the interest rate changes by 1%, the estimated percentage change in pension liability is the Plan's duration in years. The approximate duration of this Plan is 15.3 years. As such, if the interest rate changes by 1%, the estimated change in pension liability is 15.3%.

Demographic Risk

- **Identification:** The potential that mortality or other demographic experience will be different than expected.
- **Assessment:** The pension liabilities reported herein have been calculated by assuming that participants will follow patterns of demographic experience (e.g. mortality, withdrawal, disability, retirement, form of payment election, etc.) as described in Appendix B. If actual demographic experience or future demographic assumptions are different from what is assumed to occur in this valuation, future pension liabilities, funding contributions and funded status may differ significantly from those presented in this valuation.