

# City of Aurora General Employees' Retirement Plan January 1, 2018 Actuarial Valuation

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June 1, 2018

Board of Trustees City of Aurora General Employees' Retirement Plan 12100 E. Iliff Avenue, Suite 108 Aurora, Colorado 80014

Dear Members of the Board:

As requested, we have performed an actuarial valuation of the City of Aurora General Employees' Retirement Plan as of January 1, 2018, for the plan year ending December 31, 2018. Our findings are set forth in this report. This report reflects the benefit provision and contribution rates in effect as of January 1, 2018.

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the Plan's staff. This information includes, but is not limited to, statutory provisions, employee data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

Actuarial assumptions (including discount rates, mortality tables, and others identified in this report) and actuarial cost methods are prescribed by the Board of Trustees. The Board is responsible for selecting the Plan's funding policy (as outlined in City Code), actuarial valuation methods, asset valuation methods, and assumptions. The policies methods and assumptions used in this valuation are those that have been so prescribed and are described in the Actuarial Basis of this report. The Board of Trustees is solely responsible for communicating to Milliman any changes required thereto.

This valuation report is only an estimate of the Plan's financial condition as of a single date. It can neither predict the Plan's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of Plan benefits, only the timing of Plan contributions. While the valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct. Determining results using alternative assumptions is outside the scope of our engagement.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the Plan's funded ratio); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements. The Board of Trustees has the final decision regarding the appropriateness of the assumptions and has adopted them.

Actuarial computations presented in this report are for purposes of determining the recommended funding amounts for the Plan. Actuarial computations under GASB Statements No. 67 and No. 68 are for purposes of fulfilling financial accounting requirements. The calculations in the enclosed report have been made on a basis consistent with our understanding of the Plan's funding requirements and goals, and of GASB Statements No. 67 and 68. Results under GASB Statements No. 67 and 68 are not included in this

Board of Trustees, City of Aurora General Employees' Retirement Plan June 1, 2018 Page 2

report, but this report will be the basis for determining these disclosures for the Measurement Period ending December 31, 2018 and the Employer Reporting Period ending December 31, 2019. The calculations in this report have been made on a basis consistent with our understanding of the plan provisions described in Appendix A of this report. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

Milliman's work is prepared solely for the internal business use of the City of Aurora General Employees' Retirement Plan ("Plan"). To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a Release, subject to the following exception(s):

- (a) The Plan may provide a copy of Milliman's work, in its entirety, to the Plan's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the Plan.
- (b) The Plan may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are pension actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

We respectfully submit the following report, and we look forward to discussing it with you.

Sincerely,

Joel E. Stewart, FSA, EA, MAAA

**Consulting Actuary** 

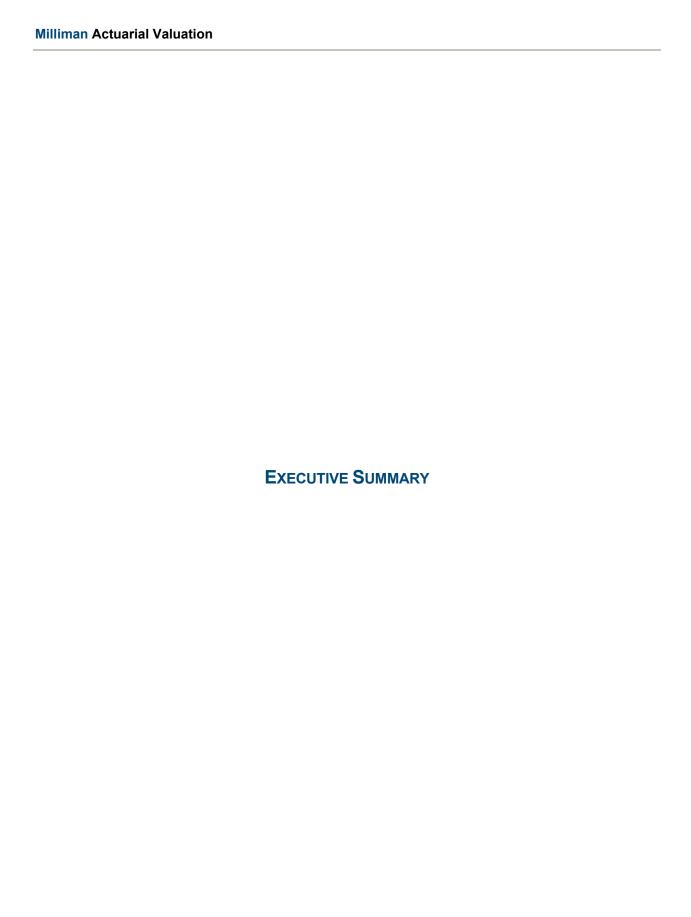
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**Consulting Actuary** 

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#### **Overview**

# Actuarial Valuation For Plan Year Beginning

	January 1, 2017		Jan	January 1, 2018	
Assets					
Market Value of Plan Assets	\$	425,231,226	\$	475,556,466	
Actuarial Value of Plan Assets	\$	435,153,161	\$	457,124,471	
Ratio of Actuarial Value to Market Value		102.3%		96.1%	
Return on Market Value of Plan Assets		7.6%		13.9%	
Liabilities					
Actuarial Present Value of Future Benefits	\$	537,535,348	\$	564,322,916	
Actuarial Liability	\$	455,759,906	\$	479,969,556	
Assumed Average Annual Long-Term Future Investment					
Return (Discount Rate)		7.25%		7.25%	
Unfunded Actuarial Liability (UAL) Relative to:					
Market Value of Plan Assets	\$	30,528,680	\$	4,413,090	
Actuarial Value of Plan Assets	\$	20,606,745	\$	22,845,085	
Funded Ratio Relative to:					
Market Value of Plan Assets		93.3%		99.1%	
Actuarial Value of Plan Assets		95.5%		95.2%	
Contribution Rates					
Total Normal Cost Rate		11.38%		11.20%	
Employee Contribution Rate		7.00%		7.00%	
Normal Cost Rate (Employer Portion)		4.38%		4.20%	
UAL Rate		1.74%		1.81%	
Employer-Paid Actuarially Determined Contribution Rate		6.12%		6.01%	
Employer Contribution Rate		7.00%		7.00%	
Participant Data					
Active Participants		1,733		1,755	
Retired Participants and Beneficiaries		945		996	
Vested Terminated Participants		241		255	
Total Participants		2,919		3,006	

The Actuarial Present Value of Future Benefits includes the effects of projected future service and pay increases for current active participants, stated in present value terms using the plan's investment return assumption as the discount rate. The Actuarial Accrued Liability is the portion of that amount that is allocated to service already completed as of the valuation date by participants.

#### **Purpose of this Report**

This report has been prepared for the City of Aurora General Employees' Retirement Plan as of January 1, 2018 to:

- 1. Review the experience for the plan year ending December 31, 2017. "Experience" encompasses the performance of the plan's assets during the year and changes in plan participant demographics that impact liabilities.
- 2. Review the plan's funded ratio.
- 3. Calculate the employer-paid Actuarially Determined Contribution (ADC) for the plan year ending December 31, 2018 in accordance with the actuarial methods and funding policy as adopted by the Board of Trustees and outlined in City Code.
- 4. Provide the basis for later financial reporting under Governmental Accounting Standards Board (GASB) Statements Nos. 67 and 68.

#### **Plan Provisions**

The valuation reflects our understanding of the plan provisions in effect as of January 1, 2018. Since the last valuation, the plan was amended in Ordinance No. 2017-41 to update the actuarial equivalence definition. This change reduced the calculated Actuarial Liability by less than \$0.1 million. Please see Appendix A for a detailed summary of plan provisions.

#### **Actuarial Methods and Assumptions**

The methods and assumptions used in this valuation are detailed in Appendix B. The Board of Trustees reviewed and adopted the use of the assumptions for the January 1, 2018 actuarial valuation at their April 19, 2018 meeting.

Since the last valuation, the administrative expense assumption was updated from \$570,000 to \$585,000 to better anticipate expected future experience. This assumption has no impact on the Actuarial Liability, but does increase the calculated ADC by approximately \$15,000.

#### Plan Experience

Actuarial gains or losses arise when actual experience differs from actuarial assumptions used in the valuation. During the year ending December 31, 2017, the Plan experienced an overall actuarial loss of approximately \$3.6 million. The actuarial loss can be broken down as follows.

Source of (Gain) or Loss	Amount in Millions
Investment experience	\$ 1.2
Demographic experience	2.4
Total (gain)/loss	\$ 3.6

The investment experience was primarily due to the deferral of two-thirds of the 2017 market value investment gain of \$27.9 million in the smoothed actuarial value of assets that is used to calculate the actuarially determined contribution rate. While the market value of assets for 2017 earned 13.9%, which is slightly less than two times the prior valuation's return assumption of 7.25%, the smoothing of gains

and losses over three years in the actuarial value of assets resulted in a loss of \$1.2 million for the 2017 plan year on an actuarial value of assets basis.

The demographic experience was primarily due to retirements different than assumed, both in number and form of payment, new plan entrants, and salary increases greater than assumed during 2017. This resulted in a loss of approximately \$2.4 million. Table 6 contains additional detail on the changes in the unfunded actuarial liability from January 1, 2017 to January 1, 2018.

## **Funding Analysis**

Table 8 provides the detail on the calculation of the employer-paid Actuarially Determined Contribution (ADC) to the Plan based on the January 1, 2018 actuarial valuation and the funding policy described in the City Code. The ADC is calculated with each year's actuarial valuation.

Beginning in 2017, employees contribute 7.00% of pay. Per the current City Code, employee contribution rates beyond 2017 may increase or decrease 0.25% each year depending upon the funded ratio, but in no case would increase above 7.00% or decrease below 5.50%. Per the City Code, rate changes are based on a decision flowchart which increases rates (if permitted) when the funded ratio is less than 100% and decreases rates (if permitted) when the funded ratio is greater than 110%. One component used in determining the decision flowchart is the ADC. The City's current funding policy is to contribute the same rate of pay as employees.

The ADC calculated based on methodology adopted by the Board of Trustees consists of a rate related to the unfunded actuarial liability (UAL) and the normal cost rate calculated under the Entry Age Normal actuarial cost method. The normal cost rate includes a component for anticipated administrative expenses to be paid from plan assets.

The UAL-related portion of the ADC rate is determined via an open (i.e., rolling) 20-year level percent of projected payroll amortization calculation. Please note that under the assumptions adopted in this valuation, the rate so calculated pays approximately 97% of the interest on the UAL for 2018. If only the ADC was contributed, the contribution would not amortize any of the UAL's "principal". The normal cost component of the ADC should, when measured as a dollar amount, increase over time as the payroll for the active population increases (the normal cost is calculated as a level percentage of payroll).

Table 14 provides a 30-year projection of employee and City contributions, as well as the funded ratio of the plan and the total normal cost rate. This projection assumes an open population with plan payroll that grows at 3.25% annually, market value asset returns of 7.25% in all future years, and both employees and the City each contributing 7.00% of payroll in all future years.

As shown in Table 14, if all future experience follows assumptions, there are no changes to assumptions, plan provisions or funding policy, and the 7.00% City and employee contributions are made each year, the Plan's funded ratio is expected to improve over the projection period. That improvement is due to contributions in excess of the ADC, combined with the normal cost rate decreasing over time as new hire Tier 2 members replace departing Tier 1 members while the total contribution rate as a percent of payroll remains constant. As noted above, contributing only the ADC would not amortize any of the unfunded actuarial liability's "principal" if experience during that year matched the assumptions used in the actuarial valuation.

# **VALUATION RESULTS**

TABLE 1
STATEMENT OF PLAN NET ASSETS

	Dece	<b>December 31, 2016</b>		<b>December 31, 2017</b>		
Cash and Cash Equivalents	\$	126,417	\$	172,107		
Receivables						
Contributions	\$	277,733	\$	289,905		
Interest and dividends		957,447		974,340		
Investments sold		49,292		54,799		
Other		5,190		1,863		
Total receivables	\$	1,289,662	\$	1,320,907		
Prepaid Expenses	\$	29,056	\$	29,885		
Investments						
Short-term cash	\$	6,882,214	\$	10,495,569		
Equities (including alternative investments)		277,015,771		316,549,518		
Fixed income		97,214,314		102,368,353		
Real estate funds		43,281,914		45,585,571		
Total Investments	\$	424,394,213	\$	474,999,011		
Liabilities						
Accounts payable	\$	240,260	\$	265,058		
Securities purchased		277,159		592,355		
Benefits payable		90,703		108,031		
Total Liabilities	\$	608,122	\$	965,444		
Plan Net Assets	\$	425,231,226	\$	475,556,466		

TABLE 2
STATEMENT OF CHANGES IN PLAN NET ASSETS

	 2016	2017
Net market value at beginning of year	\$ 402,516,572	\$ 425,231,226
Additions:		
Plan member contributions	\$ 6,709,396	\$ 7,326,872
City of Aurora contributions	6,703,676	7,321,152
Interest and dividends	8,758,056	7,942,591
Net realized and unrealized gains/(losses)	24,281,596	52,764,310
Other	 13,392	 20,306
Total	\$ 46,466,116	\$ 75,375,231
Deductions:		
Benefit payments	\$ 19,272,014	\$ 20,590,654
Contribution refunds	1,891,573	1,564,295
Administrative and miscellaneous expenses	558,960	574,823
Investment expenses	 2,028,915	 2,320,219
Total	\$ 23,751,462	\$ 25,049,991
Net change:	\$ 22,714,654	\$ 50,325,240
Net market value at end of year	\$ 425,231,226	\$ 475,556,466

#### **DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS**

For funding purposes, the Plan's asset valuation method recognizes investment gains and losses over a three-year period. The resulting Actuarial Value of Assets may not be less than 80% or more than 120% of the Market Value of Assets. The Actuarial Value of Assets as of January 1, 2018 is determined below.

#### **ASSET RECONCILIATION**

	(1) Market Value	(2)	(3)	(4)	(5)	(6)	(7) Market Value
	of Assets Beginning	Contributions (City and	Benefit	Administrative	Cash Flow	Actual Investment	of Assets End of Year
<u>Year</u>	<u>of Year</u>	<u>Employee)</u>	<u>Payments</u>	<u>Expenses</u>	(2)+(3)+(4)	<u>Income</u>	<u>(1)+(5)+(6)</u>
2017	\$425,231,226	\$14,648,024	\$(22,154,949)	(574,823)	\$(8,081,748)	\$58,406,988	\$475,556,466
2016	402,516,572	13,413,072	(21,163,587)	N/A*	(7,750,515)	30,465,169	425,231,226
2015	407,945,659	12,272,924	(20,123,726)	N/A*	(7,850,802)	2,421,715	402,516,572

<sup>\*</sup> The Plan paid administrative expenses out of plan assets; however, the Plan's investment return assumption was net of all expenses for 2016 and prior.

#### GAIN/(LOSS) CALCULATION

<u>Year</u>	Actual Investment <u>Rate of Return</u>	Actual <u>Investment Return</u>	Expected Investment Return	Difference between Actual and Expected
2017	13.9%	\$58,406,988	\$30,541,426	\$ 27,865,562
2016	7.6	30,465,169	30,900,306	(435,137)
2015	0.6	2,421,715	31,317,246	(28,895,531)

Note, the Plan's investment return assumption was net of all expenses for 2016 and prior.

#### ASSET GAIN/(LOSS) DEFERRED FOR SYSTEMATIC RECOGNITION IN SUBSEQUENT YEARS

66⅔% of 2017 Gain/(Loss)	\$ 18,577,041
33⅓% of 2016 Gain/(Loss)	 (145,046)
	\$ 18,431,995

#### **ACTUARIAL VALUE OF ASSETS**

1.	Market value as of January 1, 2018	\$ 475,556,466
2.	Prior gains/(losses) deferred	 18,431,995
3.	Preliminary Actuarial Value of Assets (1 2.)	\$ 457,124,471
4.	Preliminary Actuarial Value of Assets as a Percentage of Market Value (3. ÷ 1.)	96.1%
5.	Actuarial Value of Assets as of January 1, 2018 (3., limited to 80% - 120% of Market Value))	\$ 457,124,471

# ACTUARIAL BALANCE SHEET AS OF JANUARY 1, 2018

#### Requirements

Present Value of Projected Benefits		Tier 1	 Tier 2	 Total
Retired Members Healthy Retirees Disabled Retirees Beneficiaries Total	\$	247,131,045 3,284,532 11,793,822 262,209,399	\$  164,816 0 0 164,816	\$ 247,295,861 3,284,532 11,793,822 262,374,215
Vested Inactive Members Terminated Vested Deferred Disabled Total	\$ <del>\$</del>	17,260,871 2,858,771 20,119,642	\$ 80,925 135,380 216,305	\$ 17,341,796 2,994,151 20,335,947
Active Members Retirement Withdrawal Death Disability Total	\$	203,425,562 12,660,747 4,817,330 5,562,198 226,465,837	\$ 37,408,260 13,844,476 1,600,174 2,294,007 55,146,917	\$ 240,833,822 26,505,223 6,417,504 7,856,205 281,612,754
Total Present Value of Projected Benefits	\$	508,794,878	\$ 55,528,038	\$ 564,322,916
Resources				
Actuarial Value of Assets				\$ 457,124,471
Present Value of Future Normal Costs				84,353,360
Unfunded Actuarial Liability				 22,845,085
Total				\$ 564,322,916

# UNFUNDED ACTUARIAL LIABILITY (UAL) AS OF JANUARY 1, 2018

Actuarial Liability	 Tier 1	Tier 2	Total
Retired Members	\$ 262,209,399	\$ 164,816	\$ 262,374,215
Vested Inactive Members	20,119,642	216,305	20,335,947
Active Members	 182,772,757	 14,486,637	 197,259,394
Total	\$ 465,101,798	\$ 14,867,758	\$ 479,969,556
Actuarial Value of Assets			\$ 457,124,471
Unfunded Actuarial Liability			\$ 22,845,085

# Analysis of Experience (Gains) and Losses Plan Year

<b>Expected</b>	Unfunded	<b>Actuarial</b>	Liability
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Unfunded Actuarial Liability as of January 1, 2017	\$ 20,606,745
Normal Cost, including administrative expenses	11,592,517
Employee and Employer Contributions	(14,648,024)
Interest at 7.25%	 1,791,722
Expected Unfunded Actuarial Liability as of January 1, 2018	\$ 19,342,960

#### **Changes**

Experience (Gain)/Loss

Investment <sup>1</sup> (Gain)/Loss on an Actuarial Value of Assets Basis	1,207,709
Salary (Gain)/Loss	462,277
New Entrant Participants Loss	541,940
Retirement (Gain)/Loss	1,308,160
Pensioner Mortality (Gain)/Loss	420,174
Cost of Living Adjustment (Below)/Above Assumed	(1,076,569)
All Other Demographic Experience	722,142

Total Experience (Gain)/Loss 3,585,833

Assumption Changes 0

Plan Changes (83,708)

Unfunded Actuarial Liability on January 1, 2018

22,845,085

<sup>&</sup>lt;sup>1</sup> The investment (gain)/loss is based on the return on the Actuarial Value of Assets, which recognizes market value returns in any given year that are different than the valuation's investment return assumption systematically over a three year period.

## NORMAL COST As OF JANUARY 1, 2018

Entry Age Normal Cost	 Tier 1	Tier 2	Total
Retirement	\$ 4,248,232	\$ 3,144,927	\$ 7,393,159
Vested Withdrawal	1,851,934	1,349,967	3,201,901
Death	150,869	132,148	283,017
Disability	 234,238	 209,492	 443,730
Total Normal Cost for Benefits	\$ 6,485,273	\$ 4,836,534	\$ 11,321,807
Assumed Administrative Expenses			 585,000
Total Normal Cost			\$ 11,906,807
As a Percentage of Valuation Salary*			11.20%

<sup>\*</sup> Payroll for employees less than the assumed full retirement age (age 70 for Tier 1 and age 75 for Tier 2) as of the valuation date.

TABLE 8

DEVELOPMENT OF EMPLOYER-PAID ACTUARIALLY DETERMINED CONTRIBUTION

		January 1, 2017		January 1, 2018	
1.	Present Value of Projected Benefits				
	a. Retirees and beneficiaries	\$	242,317,843	\$	262,374,215
	b. Deferred vested members		19,059,168		20,335,947
	c. Active members		276,158,337		281,612,754
	d. Total [(a) + (b) + (c)]	\$	537,535,348	\$	564,322,916
2.	Present Value of Future Normal Costs		81,775,442		84,353,360
3.	Entry Age Normal Accrued Liability				
	[(1) - (2)]	\$	455,759,906	\$	479,969,556
4.	Actuarial Value of Assets		435,153,161		457,124,471
5.	Unfunded Actuarial Liability (UAL): [(3) – (4)]	\$	20,606,745	\$	22,845,085
6.	Amortization Period for UAL		20 years	i	20 years
7.	Entry Age Normal Cost	\$	11,592,517	\$	11,906,807
8.	Amortization of UAL		1,443,501		1,600,297
9.	Interest to the middle of the year		443,987		460,231
10.	Total Cost:				
	[(7)+(8)+(9)]	\$	13,480,005	\$	13,967,335
11.	Anticipated Employee Contributions		(7,194,606)		(7,516,388)
12.	Employer-Paid Actuarially Determined Contribution:				
	[(10)+(11)]	\$	6,285,399	\$	6,450,947
13.	Anticipated Total Payroll	\$	102,780,086	\$	107,376,973
14.	Employer-Paid Actuarially Determined Contribution as a Percent of Anticipated Total Payroll		6.12%		6.01%



HISTORICAL INFORMATION AND PROJECTIONS

TABLE 9

# HISTORICAL FUNDING PROGRESS PLAN ASSETS VS. ACTUARIAL ACCRUED LIABILITY

## Plan Assets vs. Actuarial Accrued Liability



	Actualial P	CCI ueu Liability	ity —— Warket value of		Assets Actualial value of Assets		
Jan. 1,	(A) Market Value of Assets (MVA)	(B) Actuarial Value of Assets (AVA)	(C) Actuarial Liability	(C) - (A) MVA Funding (Surplus)/ Shortfall	(A) / (C) MVA Funded Ratio	(C) - (B) AVA Funding (Surplus)/ Shortfall	(B) / (C) AVA Funded Ratio
1999	\$176,771,147	\$147,257,777	\$128,684,022	\$(48,087,125)	137%	\$(18,573,755)	114%
2000	193,982,980	185,264,480	155,169,044	(38,813,936)	125	(30,095,436)	119
2001	201,890,615	203,862,059	172,005,869	(29,884,746)	117	(31,856,190)	119
2002	198,007,236	217,476,110	184,999,951	(13,007,285)	107	(32,476,159)	118
2003	192,230,162	214,320,251	203,999,260	11,769,098	94	(10,320,991)	105
2004	227,797,938	223,140,793	223,126,549	(4,671,389)	102	(14,244)	100
2005	250,609,598	241,818,542	243,234,592	(7,375,006)	103	1,416,050	99
2006	268,374,886	268,566,265	255,005,107	(13,369,779)	105	(13,561,158)	105
2007	300,988,913	292,889,736	277,052,492	(23,936,421)	109	(15,837,244)	106
2008	316,737,760	316,567,579	294,142,225	(22,595,535)	108	(22,425,354)	108
2009	246,684,838	296,021,806	319,750,886	73,066,048	77	23,729,080	93
2010	280,221,050	300,704,227	333,831,950	53,610,900	84	33,127,723	90
2011	310,556,618	297,494,555	335,310,191	24,753,573	93	37,815,636	89
2012	313,281,809	320,996,231	354,416,941	41,135,132	88	33,420,710	91
2013	342,120,905	340,856,093	369,696,290	27,575,385	93	28,840,197	92
2014	385,882,442	366,577,369	395,063,666	9,181,224	98	28,486,297	93
2015	407,945,659	400,748,065	415,852,539	7,906,880	98	15,104,474	96
2016	402,516,572	422,124,860	431,659,846	29,143,274	93	9,534,986	98
2017	425,231,226	435,153,161	455,759,906	30,528,680	93	20,606,745	95
2018	475,556,466	457,124,471	479,969,556	4,413,090	99	22,845,085	95

TABLE 10

ANALYSIS OF EXPERIENCE (GAINS) AND LOSSES
HISTORICAL

#### **Actuarial (Gains)/Losses**

Plan Year Ending	Asset Sources	Liability Sources	Total	Changes in Plan Provisions	Changes in Assumption/ Methods	Total (Gain)/Loss
December 31, 2010	23,485,448	(8,080,563)	15,404,885	0	(15,247,082)*	157,803
December 31, 2011	(4,483,174)	(5,162,188)	(9,645,362)	0	975,975*	(8,669,387)
December 31, 2012	(1,064,320)	(6,771,318)	(7,835,638)	0	0	(7,835,638)
December 31, 2013	(5,791,149)	(5,712,203)	(11,503,352)	0	8,841,210*	(2,662,142)
December 31, 2014	(12,639,488)	(1,020,194)	(13,659,682)	0	0	(13,659,682)
December 31, 2015	1,452,303	(6,389,686)	(4,937,383)	0	956,983	(3,980,400)
December 31, 2016	11,641,132	(5,754,735)	5,886,397	0	6,996,522	12,882,919
December 31, 2017	1,207,709	2,378,124	3,585,833	(83,708)	0	3,502,125

Values for plan year ending December 31, 2015 and earlier as reported by the prior actuary.

<sup>\*</sup> Net "non-recurring" changes. Prior actuary's report did not delineate between plan and assumption/method changes.

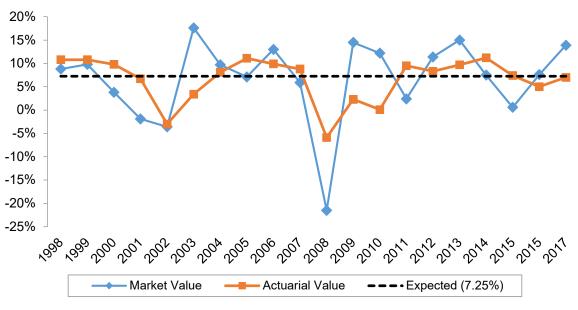
TABLE 11
Solvency Test

#### Portion of Accrued Liabilities Covered **Actuarial Accrued Liabilities for:** by Valuation Assets (1) (3) (2) Active Member **Active Valuation** Inactive **Valuation Date Contributions Members Members Assets** (1) (2)(3) January 1, 1999 36.370.601 43.901.137 147.257.777 100% 100% 100% 48,412,284 49,290,698 100% 100% 100% January 1, 2000 38,805,144 67,073,202 185,264,480 January 1, 2001 41,631,805 56,856,612 73,517,451 203,862,059 100% 100% 100% January 1, 2002 44,768,076 60,305,096 79,926,779 217,476,110 100% 100% 100% January 1, 2003 100% 100% 48,736,137 66,075,645 89,187,478 214,320,251 100% 100% 100% 100% January 1, 2004 53,289,266 71,919,853 97,917,430 223,140,793 80,238,773 100% 100% 99% January 1, 2005 58,118,119 104,877,700 241,818,542 January 1, 2006 59.491.429 96.596.749 98.916.929 268.566.265 100% 100% 100% January 1, 2007 61,700,894 108,083,741 107,267,857 292,889,736 100% 100% 100% 100% January 1, 2008 115,157,203 316,567,579 100% 100% 65,237,335 113,747,687 100% 80% January 1, 2009 68,764,295 131,939,654 119,046,937 296,021,806 100% January 1, 2010 72,311,211 138,108,376 123,412,363 300,704,227 100% 100% 73% January 1, 2011 74.768.249 142.446.528 118.095.414 297.494.555 100% 100% 68% January 1, 2012 74,788,283 162,428,901 117,199,757 320,996,231 100% 100% 71% January 1, 2013 179,793,207 115,449,276 340,856,093 100% 100% 75% 74,453,807 January 1, 2014 75,409,870 205,480,329 114,173,467 366,577,369 100% 100% 75% January 1, 2015 74,299,208 226,648,240 114,905,091 400,748,065 100% 100% 87% 100% 100% 92% January 1, 2016 74.856.178 239.245.818 117.557.850 422.124.860 83% 73,701,869 261,377,011 120,681,026 100% 100% January 1, 2017 435,153,161 81% 100% 100% January 1, 2018 75,156,324 282,710,162 122,103,070 457,124,471

Values for January 1, 2016 and earlier as reported by the prior actuary.

TABLE 12
HISTORICAL INVESTMENT RETURN

#### **Historical Investment Return**



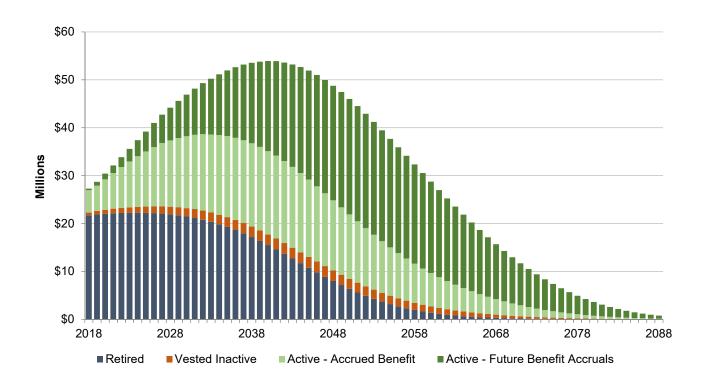
Annual	Rate of	Investment	Return*
Alliluai	Date Of	IIIVESIIIEIII	Demin

For One-Year Period For Period Ending December			ber 31, 2017		
Plan Year					
Ending December 31,	<u>Market</u>	<u>Actuarial</u>	<u>Period</u>	<u>Market</u>	<u>Actuarial</u>
2017	13.9%	7.0%	1 year	13.9%	7.0%
2016	7.6%	5.0%	2 years	10.7%	6.0%
2015	0.6%	7.4%	3 years	7.2%	6.5%
2014	7.5%	11.2%	4 years	7.3%	7.6%
2013	15.0%	9.7%	5 years	8.8%	8.0%
2012	11.4%	8.3%	6 years	9.2%	8.1%
2011	2.4%	9.5%	7 years	8.2%	8.3%
2010	12.2%	0.1%	8 years	8.7%	7.2%
2009	14.5%	2.3%	9 years	9.3%	6.7%
2008	-21.5%	-5.9%	10 years	5.8%	5.3%
2007	5.9%	8.8%	11 years	5.8%	5.6%
2006	13.0%	9.9%	12 years	6.4%	6.0%
2005	7.1%	11.1%	13 years	6.4%	6.4%
2004	9.7%	8.1%	14 years	6.7%	6.5%
2003	17.6%	3.4%	15 years	7.4%	6.3%
2002	-3.6%	-3.0%	16 years	6.6%	5.7%
2001	-1.9%	6.7%	17 years	6.1%	5.7%
2000	3.8%	9.8%	18 years	6.0%	6.0%
1999	9.8%	10.8%	19 years	6.2%	6.2%
1998	8.8%	10.8%	20 years	6.3%	6.4%

<sup>\*</sup> For 2016 and prior, rates reflect total investment return, net of investment related and administrative expenses.

TABLE 13

TWENTY-YEAR PROJECTION OF BENEFIT PAYMENTS FOR CURRENT PARTICIPANTS



#### Detail of Total Projected Benefit Payments and Contribution Refunds for Next 20 Years\*

	Projected Benefit Payments		Projected Benefit Payments
<u>Plan Year</u>	and Contribution Refunds	Plan Year	and Contribution Refunds
2018	\$ 27,277,000	2028	\$ 44,172,000
2019	28,688,000	2029	45,600,000
2020	30,406,000	2030	46,898,000
2021	32,122,000	2031	48,153,000
2022	33,835,000	2032	49,306,000
2023	35,578,000	2033	50,219,000
2024	37,392,000	2034	51,144,000
2025	39,177,000	2035	51,949,000
2026	40,988,000	2036	52,618,000
2027	42,729,000	2037	53,174,000

<sup>\*</sup> This valuation, including the projected benefit payments shown, reflects only participants as of the valuation date and does not reflect any projected payments to future new entrants.

TABLE 14
30-YEAR PROJECTION OF CONTRIBUTIONS AND FUNDED RATIO (MILLIONS)

(1) Valuation as of January 1,	(2) Employer Contribution	(3) Employee Contribution	(4) Total Payroll	(5) Actuarial Liability	(6) Actuarial Value of Assets	(7) Unfunded Actuarial Liability	(8) Normal Cost Rate (w/Exp.)	(9) Funded Ratio
2018	7.5	7.5	107.4	480.0	457.1	22.9	11.2%	95%
2019	7.8	7.8	110.9	498.6	487.5	11.1	11.1%	98%
2020	8.0	8.0	114.5	517.6	518.5	(0.9)	11.0%	100%
2021	8.3	8.3	118.2	536.5	540.5	(4.0)	10.9%	101%
2022	8.5	8.5	122.0	555.3	562.9	(7.6)	10.9%	101%
2023	8.8	8.8	126.0	574.0	585.7	(11.7)	10.8%	102%
2024	9.1	9.1	130.1	592.7	608.9	(16.2)	10.7%	103%
2025	9.4	9.4	134.3	611.1	632.4	(21.3)	10.7%	103%
2026	9.7	9.7	138.7	629.5	656.5	(27.0)	10.6%	104%
2027	10.0	10.0	143.2	647.7	680.9	(33.2)	10.6%	105%
2028	10.3	10.3	147.8	665.8	706.0	(40.2)	10.5%	106%
2029	10.7	10.7	152.7	684.2	732.1	(47.9)	10.5%	107%
2030	11.0	11.0	157.6	702.9	759.2	(56.3)	10.5%	108%
2031	11.4	11.4	162.7	722.1	787.7	(65.6)	10.4%	109%
2032	11.8	11.8	168.0	741.9	817.7	(75.8)	10.4%	110%
2033	12.1	12.1	173.5	762.4	849.4	(87.0)	10.4%	111%
2034	12.5	12.5	179.1	784.0	883.2	(99.2)	10.4%	113%
2035	12.9	12.9	184.9	8.608	919.2	(112.4)	10.3%	114%
2036	13.4	13.4	191.0	831.0	957.9	(126.9)	10.3%	115%
2037	13.8	13.8	197.2	856.8	999.6	(142.8)	10.3%	117%
2038	14.2	14.2	203.6	884.5	1,044.5	(160.0)	10.3%	118%
2039	14.7	14.7	210.2	914.6	1,093.2	(178.6)	10.3%	120%
2040	15.2	15.2	217.0	947.2	1,146.2	(199.0)	10.3%	121%
2041	15.7	15.7	224.1	982.8	1,203.8	(221.0)	10.3%	122%
2042	16.2	16.2	231.4	1,021.6	1,266.6	(245.0)	10.2%	124%
2043	16.7	16.7	238.9	1,064.4	1,335.3	(270.9)	10.2%	125%
2044	17.3	17.3	246.6	1,111.4	1,410.5	(299.1)	10.2%	127%
2045	17.8	17.8	254.6	1,163.2	1,492.7	(329.5)	10.2%	128%
2046	18.4	18.4	262.9	1,220.4	1,582.8	(362.4)	10.2%	130%

Note: These projections are based on the actuarial methods, assumptions and plan provisions disclosed in this report, including the use of a 7.25% future return on the market value of assets and a 3.25% future wage inflation. In addition, the projections assume future experience follows assumptions, there are no changes to assumptions, plan provisions or funding policy, and employee and employer contributions of 7% of compensation are made each year.

#### **APPENDIX A**

#### PLAN SUMMARY

All actuarial calculations are based upon our understanding of the provisions of the City of Aurora General Employees' Retirement Plan, as amended through December 31, 2017. This summary does not attempt to cover all of the detailed provisions.

#### Plan Year

The Plan Year is the 12-month period beginning January 1 and ending December 31.

#### **Effective Date**

The original effective date of the Plan is March 1, 1967. The Plan was most recently amended by Ordinance No. 2017-41, effective November 18, 2017.

#### **Employee**

All full and part-time career service and Council-appointed employees of the City, other than police officers, firefighters, elected officials, certain executive-level personnel and temporary employees.

#### **Participation**

An Employee shall become a Participant upon completion of one hour of service.

#### **Plan Tier**

Participants in the plan prior to January 1, 2012 are Tier 1 participants. Participants who first enter the plan after December 31, 2011 are Tier 2 participants.

#### **Final Average Monthly Compensation**

An employee's compensation from the city during the 36 highest paid consecutive calendar months of the last ten years of credit service, divided by 36.

#### Compensation

Compensation means the total base pay, including acting pay, longevity credit, 414(h) and 457 contributions and Section 125 elective pre-tax employee contributions. Overtime, vacation and sick leave pay, and bonuses are excluded.

Compensation is limited under Internal Revenue Code Section 401(a)(17).

#### **Credited Service**

A participant's credited service is the elapsed time period from employment commencement date to the date of termination of such employment. Generally, one day of credited service shall be credited for each day in the elapsed period.

#### **Employee Contributions**

Beginning in 2017, employees contribute 7.00% of pay. Rates beyond 2017 may increase or decrease 0.25% each year upon the financial condition of the fund but in no case would the rate increase above 7.00% or decrease below 5.50%. Rate changes are based on a decision flowchart designed to keep the funded ratio between 100% and 110%. The employee's contribution account is credited with interest of 4.0% compounded biweekly.

#### **Employer (City) Contributions**

The city contributes to the trust an amount equal to the contributions of the employee. Currently, the City contributes 7.00% of payroll.

#### **Normal Retirement Date**

Tier 1 Participants: 65<sup>th</sup> Birthday Tier 2 Participants: 67<sup>th</sup> Birthday

#### **Normal Retirement Pension**

Each participant who becomes eligible for a Normal Retirement Pension under the Plan will be entitled to receive a monthly retirement pension benefit beginning at the participant's Normal Retirement Date and payable in the Normal Benefit Form equal to 1.75% of Final Average Monthly Compensation multiplied by Years of Credited Service.

In lieu of a monthly pension, the participant may elect to receive a lump sum equal to the participant's contribution accumulated and vested city contributions.

#### **Normal Benefit Form**

Life Annuity

#### **Early Retirement Pension**

(a) Eligibility

Termination on or after age 50 with 10 or more years of credited service, and not eligible for Normal Retirement Pension or Special Early Retirement Pension

(b) Amount (Base Benefit)

A participant's Early Retirement Pension is a monthly pension benefit equal to his Normal Retirement Pension based on Final Average Monthly Compensation and Credited Service at his date of retirement, and reduced as follows:

#### Tier 1 Participants

- (i) After age 55: 2% per year prior to the earlier of age 65 (Normal Retirement) or Rule of 80 (age plus service equal to 80 or more)
- (ii) Under age 55 with less than 25 years of credited service: 2% per year for each year that the participant's years of credited service are less than 25 (up to a max of 20%), then further reduced by 6% per year for each year the commencement precedes age 55
- (iii) Under age 55 with at least 25 years of credited service: 6% per year prior to Rule of 80 (age plus service equal to 80 or more)

<u>Tier 2 Participants:</u> 6% per year prior to the earlier of age 67 (Normal Retirement) or Rule of 80 (age plus service equal to 80 or more)

For determining Rule of 80 date for early retirement reductions, service is determined at date of retirement and age is projected forward.

In lieu of a monthly pension, the participant may elect to receive a lump sum equal to the participant's contribution accumulated and vested city contributions.

#### Special Early Retirement Pension - Rule of 80

(a) Eligibility

Termination on or after age 50 with age plus credited service equal to 80 or more, and not eligible for Normal Retirement Pension

(b) Amount (Base Benefit)

A participant's Special Early Retirement Pension is a monthly pension benefit equal to his Normal Retirement Pension based on Final Average Monthly Compensation and Credited Service at his date of retirement, without reduction.

In lieu of a monthly pension, the participant may elect to receive a lump sum equal to the participant's contribution accumulated and vested city contributions.

#### **Deferred Vested Pension**

(a) Eligibility

5 or more years of Credited Service.

(b) Amount (Base Benefit)

A participant's Deferred Vested Pension shall be equal to the participant's Accrued Benefit, payable at Normal Retirement Date. If a participant terminates employment after completing 10 years of credited service, the participant may retire with an Early Retirement Benefit any time after attainment of age 50 and prior to the participant's normal retirement date.

In lieu of a monthly pension, the participant may elect to receive a lump sum equal to the participant's contribution accumulated and vested city contributions.

#### **Money Purchase Pension**

(a) Eligibility

Eligible for a Normal Retirement, Early Retirement, Special Early Retirement, or Deferred Vested Pension, and the monthly money purchase pension is greater than the monthly pension calculated pursuant to any of these pensions.

(b) Amount (Base Benefit)

A participant's Money Purchase Pension shall be a monthly amount equal to the Actuarial Equivalent of the participant's contribution accumulation and vested city contributions as of the date the pension commences. The Money Purchase Pension is payable in lieu of a Normal Retirement, Early Retirement, Special Early Retirement, or Deferred Vested Pension.

#### **Disability Retirement Pension**

(a) Eligibility

Termination due to Disability, and the Participant received long-term disability insurance payments from the City until his Normal Retirement Date.

#### (b) Amount (Base Benefit)

A participant's Disability Retirement Pension shall be equal to the participant's Normal Retirement Pension based on the higher of the Final Average Monthly Compensation or the monthly rate of compensation on the date of disablement, and Credited Service the participant would have accrued had he continued employment through his Normal Retirement Date (or date of discontinuance of disability benefits, if earlier).

#### **Supplemental Benefit**

(a) Eligibility

In receipt of a monthly benefit under a Normal Retirement, Early Retirement, Special Early Retirement, Deferred Vested, Disability Retirement, or Money Purchase Pension.

(b) Amount (Supplemental Benefit)

A monthly amount equal to \$176.00. This benefit is reduced proportionally if the years of credited service are less than 20.

#### **Termination before Vested Benefit**

If a participant terminates employment prior to 5 years of Credited Service, the participant will receive a refund of accumulated employee and vested employer contributions, if any.

#### **Vesting Schedule**

(a) For Defined Benefit:

Years of Credited Service	Vested Percentage
Less than 5	0%
5 or more	100%

Participants are fully vested at Normal Retirement Date.

(b) For Vesting in City Contributions:

Participants are vested in the City's contributions and interest according to the following schedule:

Years of	Tier 1	Tier 2
Credited Service	Vested Percentage	Vested Percentage
0	25%	0%
1	30%	0%
2	35%	0%
3	40%	0%
4	45%	0%
5	50%	50%
6	55%	55%
7	60%	60%
8	65%	65%
9	70%	70%
10	75%	75%
11	80%	80%
12	85%	85%
13	90%	90%
14	95%	95%
15+	100%	100%

Participants are 100% vested in Employee contributions and interest immediately.

#### **Optional Benefit Forms**

Optional Benefit Forms are available for base benefits and equal to the Actuarial Equivalent of the Normal Benefit Form. Such distribution may be as a Joint & 50%, 75%, or 100% Survivor Annuity with Pop-up feature, a 10 or 15 Year Certain and Life Annuity or a Partial Lump Sum up to 20% of the actuarial equivalent of the accrued benefit.

The Supplemental Benefit is paid as a monthly benefit as long as a monthly Base Benefit is being received by a participant or a participant's beneficiary.

#### **Pre-Retirement Death Benefit**

If a participant dies prior to completing 5 years of service, the Participant's beneficiary will receive a refund of accumulated employee and vested employer contributions, if any. If a Participant dies after completing 5 years of service, the participant's beneficiary will receive a monthly benefit equal to the supplemental benefit plus the larger of the actuarial equivalent of 60% of the defined benefit formula benefit or the actuarial equivalent of the vested employee and employer contributions. Benefit payments may begin at any time after the date the participant would have attained the earliest retirement age.

#### **Lump Sum Death Benefit**

Upon the death of a Retired member receiving a monthly pension, \$6,250 shall be paid in a single sum to the member's designated beneficiary.

In addition, upon the last to die of a Retired member and any beneficiary receiving a monthly pension, a lump sum shall be paid to the estate. This amount shall be equal to the excess, if any, of the participant's contribution accumulation and vested city contributions on the date the pension commenced over the total monthly benefits paid from the time of pension commencement to the date of death.

#### **Cost of Living Adjustment**

#### Tier 1 Participants

- (a) Base Benefit: The monthly amount of the base benefit provided by the Plan shall be increased annually on the first day of each January by the change in the U.S. Consumer Price Index for Urban Wage Earners and Clerical Works (CPI-W) for the averages of the third quarter, rounded to the nearest ½%. The benefit cannot be decreased and annual increases may not exceed 5%.
- (b) Supplemental Benefit: Annual cost of living increases are discretionary and may be granted on an annual basis as determined by the board. The annual increase or decrease cannot exceed plus or minus 5%.

#### Tier 2 Participants

- (a) Base Benefit: Annual cost of living increases are discretionary and may be granted on an annual basis as determined by the Board. The annual increase cannot exceed the lesser of 5% or the increase which applies to Tier 1 participants.
- (b) Supplemental Benefit: Annual cost of living increases are discretionary and may be granted on an annual basis as determined by the Board. The annual increase or decrease cannot exceed plus or minus 5%.

#### **Actuarial Equivalence**

Actuarial Equivalence is calculated using the Society of Actuaries' RP-2000 (no collar) Combined Healthy Mortality Table, blended 50% male, 50% female, a 7.25% interest rate, and a Cost-of-Living assumption of 2.75% for Tier 1 benefits and 0.25% for Tier 2 benefits.

## **Plan Changes**

The actuarial equivalence definition was updated per Ordinance No. 2017-41.

#### **APPENDIX B**

#### **ACTUARIAL PROCEDURES AND ASSUMPTIONS**

The actuarial assumptions used in the valuation are intended to estimate future experience affecting projected benefit flow and investment earnings. Any variations in future experience from that expected from these assumptions will result in corresponding changes in the estimated costs of the Plan's benefits.

The tables in this section give rates of decrement, referred to in actuarial notation by the general symbol "q'." The underlying theory is described more fully in Jordan, *Life Contingencies*, Society of Actuaries (Second Edition, 1967), page 277. Any age referred to in a table is always the age of the person at his or her nearest birthday.

#### **Actuarial Cost Method**

The actuarial cost method we use to calculate the funding requirements of the Plan is called the **entry age normal actuarial cost method**.

Under this cost method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit age. The portion of this actuarial present value allocated to a valuation year is called the Normal Cost. The portion of the actuarial present value not provided for at the valuation date by future Normal Costs is called the actuarial accrued liability.

#### **Actuarial Value of Assets**

The actuarial value of assets is determined by calculating the expected return on the prior year's market value of assets, adjusted for cash flows of contributions, administrative expenses, and benefit payments for the year, and assuming a 7.25% interest return for the 2017 plan year and 7.75% for plan years prior to 2017. The difference between this expected value and the actual return for the plan year is recognized over 3 years. The actuarial value of assets is then the actual market value minus the gains and losses for prior years that are still deferred. The resulting value is limited to between 80% and 120% of the market value of assets.

#### **Actuarially Determined Contribution (Adopted January 1, 2017)**

The method for calculating the Actuarially Determined Contribution (ADC) was adopted by the Board of Trustees. The ADC is calculated using a 20-year amortization of the unfunded actuarial accrued liability or funding excess to determine the amortization component of the ADC. On each valuation date, the newly determined unfunded actuarial accrued liability or funding excess is amortized over an open (or rolling) 20-year amortization period as a level percent of projected pay.

#### **Investment Earnings (Adopted January 1, 2017)**

7.25% per annum, compounded annually, net of investment expenses.

The investment return assumption was selected based on the Plan's asset allocation and capital market assumptions from several sources, including published studies summarizing the expectations of various investment experts. This information was then used to develop forward looking long-term expected returns, producing a range of reasonable expectations according to industry experts. Based on the resulting range of potential assumptions, in our professional judgement the selected investment return assumption is reasonable and is not expected to have any significant bias.

#### Inflation (Adopted January 1, 2017)

2.75% per annum, compounded annually.

Several sources were considered in selecting the inflation assumption, and 2.75% is intended to be a reasonable forward-looking assumption.

# Compensation Increase (Inflation and Real Wage Growth adopted January 1, 2017; Merit adopted January 1, 2014)

Annual salary increases are based on a table graded by service. Rates are as follows:

Years of	Percentage Increase at Age							
Service	Inflation	Real Wage Growth	Merit	Total				
0-1	2.75%	0.50%	2.75%	6.00%				
2	2.75	0.50	2.25	5.50				
3	2.75	0.50	1.75	5.00				
4-7	2.75	0.50	1.25	4.50				
8	2.75	0.50	0.75	4.00				
9	2.75	0.50	0.50	3.75				
10+	2.75	0.50	0.00	3.25				

#### **Total Payroll Growth Rate (Adopted January 1, 2014)**

3.25% per annum.

#### Expenses (Adopted January 1, 2018)

Expenses other than investment expenses are assumed to be \$585,000 per year, payable mid-year.

#### **Employee Contribution Rate**

7.00% of compensation, the current employee contribution rate for 2018.

Per guidance provided in the City Code, actual future rates may increase or decrease 0.25% each year depending upon the financial condition of the Plan. Per the City Code, the contribution rate may not exceed 7.00% or be less than 5.50%.

#### Contribution Accumulation Rate (Adopted January 1, 2010)

4.00% per annum, compounded biweekly.

The contribution accumulation rate is established by the Board at a rate of at least three percent per annum compounded annually. The current rate is 4.00% per annum, compounded biweekly. The Retirement Board reviews this rate in December of each year and has the authority to change it.

#### Mortality (Adopted January 1, 2014)

Healthy Lives (post-retirement) – RP-2000 Combined Healthy Mortality Tables projected to 2020 using Scale BB; males set forward 1 year, females with 85% multiplier

Healthy Lives (pre-retirement) – RP-2000 Healthy Non-Annuitant Mortality Table with no projection of future mortality improvements

Disabled Lives - RP-2000 Disabled Mortality table with no projection of future mortality improvements

The assumption included a margin for future mortality improvements at the time of the most recent experience study completed by the prior actuary as of December 31, 2012.

## Retirement (Adopted January 1, 2014)

For active participants, table of rates by age, based on Tier and eligibility for unreduced retirement, as follows:

	Redu	ıced	Unred	uced
Age	Tier 1	Tier 2	Tier 1	Tier 2
50	2.0%	1.5%	3.0%	3.0%
51	3.0	1.5	3.0	3.0
52	3.0	1.5	10.0	10.0
53	3.0	1.5	10.0	10.0
54	3.0	1.5	10.0	10.0
55	3.0	2.5	8.0	8.0
56	6.0	2.5	8.0	8.0
57	6.0	2.5	8.0	8.0
58	6.0	2.5	8.0	8.0
59	6.0	2.5	8.0	8.0
60	6.0	6.0	8.0	8.0
61	6.0	6.0	15.0	15.0
62	15.0	15.0	25.0	25.0
63	6.0	6.0	20.0	20.0
64	6.0	6.0	15.0	15.0
65	N/A	30.0	30.0	30.0
66	N/A	30.0	30.0	30.0
67	N/A	N/A	30.0	30.0
68	N/A	N/A	50.0	50.0
69	N/A	N/A	50.0	50.0
70-74	N/A	N/A	100.0	75.0
75+	N/A	N/A	100.0	100.0

Current and future vested inactive members are assumed to retire at the earliest age eligible for retirement benefits.

#### Disablement (Adopted January 1, 2014)

Graduated rates based on age and gender. Sample rates are as follows:

Age	Male	Female
30	0.03%	0.11%
35	0.05	0.16
40	0.06	0.21
45	0.10	0.35
50	0.14	0.48
55	0.25	0.87
60	0.36	1.26

#### Withdrawal Rates (Adopted January 1, 2005)

Graduated rates based on years of service, age and gender are used. Sample rates are as follows:

Years of Service	Male	Female
0-1	20.0%	23.0%
1-2	16.0	18.0
2-3	13.0	15.0
3-4	11.0	13.0
4-5	9.0	11.0
At Five or More Yea	rs of Service:	
Age		
30	7.7%	10.0%
40	5.3	6.5
50	3.4	3.5
60	2.1	1.5

#### **Marital Assumptions**

85% of active and deferred vested members not currently receiving benefits are assumed to be married. Male spouses are assumed to be three years older than their female spouses.

#### Form of Payment Election Assumption (Adopted in 2014)

Current inactive vested members are assumed to take a monthly annuity at retirement in lieu of a lump sum distribution (refund of contribution accumulation plus vested city contributions). 12% of retirements from active service and 50% of terminations from active service are assumed to take lump sums. 100% of members who opt for a monthly annuity are assumed to elect the normal form of payment.

# Post Retirement Cost of Living Adjustment Assumption (Adopted January 1, 2017 for Tier 1 Base Benefits; Adopted January 1, 2011 for all other benefits)

Tier 1 Participants: 2.75% per annum for base benefits; 0.00% per annum for supplemental benefits

Tier 2 Participants: 0.00% per annum for base benefits; 0.00% per annum for supplemental benefits

#### **Development of Demographic Assumptions**

Demographic assumptions were reviewed at the April 19, 2018 meeting of the Board of Trustees. In addition, an experience study was performed based on data over the five year period ending December 31, 2012, as documented in the Experience Study report completed by GRS in 2014. The demographic assumptions are reviewed annually and refined as necessary based on demographic experience and expectations of future experience. Assumptions for which participant data are limited, such as retiree mortality, were also drawn from published actuarial tables. The assumptions used in this valuation are based on the recommendations from both the April 19, 2018 meeting as well as the Experience Study report completed by GRS in 2014, as approved by the Board of Trustees at their April 19, 2018 meeting.

#### Changes in Actuarial Assumptions and Methods as of January 1, 2018

 The administrative expense assumption was updated to \$585,000 to better reflect anticipated experience.

# **APPENDIX C**

#### **MEMBER DATA**

Valuation Date	January 1, 2017	January 1, 2018	Percentage Change
Active Participants Number Average Anticipated Total Payroll (for year following valuation date) Average Age Average Credited Service	1,733 \$59,308 46.4 9.6	1,755 \$61,183 46.3 9.5	1.3%
Vested Terminated Participants Number Average Final Average Compensation Average Age	215 \$46,648 50.2	228 \$48,405 50.4	6.0%
Retired Members and Beneficiaries Number Average Monthly Benefit Average Age	945 \$1,724 70.4	996 \$1,786 70.7	5.4%
Deferred Disabled Number Average Monthly Benefit Average Age	20 \$1,756 56.5	21 \$1,856 55.9	5.0%
Deferred Beneficiaries Number Average Monthly Benefit Average Age	6 \$566 46.1	6 \$581 47.1	0.0%
Total Participants	2,919	3,006	3.0%

TABLE C-1

RECONCILIATION OF MEMBER DATA
(January 1, 2017 to January 1, 2018)

	Actives	Inactive Deferred Participants	Retiree and Beneficiaries	Disabled Retirees	Total
Included in January 1, 2017 valuation:	1,733	241	920	25	2,919
Change due to:					
New entrants	225	0	0	N/A	225
Rehired	1	(1)	0	0	0
Termination Nonvested Vested	(112) (27)	N/A 27	N/A 0	N/A N/A	(112) 0
Retirement	(56)	(8)	63	1	0
Disabled	(2)	2	0	0	0
Death with no Beneficiary	(1)	0	(13)	0	(14)
Death with a Beneficiary	0	0	2	(2)	0
Alternate Payee	0	0	0	0	0
Lump sum/Refund of Contributions	(6)	(6)	0	0	(12)
Other	0	0	0	0	0
Net change	22	14	52	(1)	87
Included in January 1, 2018 valuation:	1,755	255	972*	24	3,006

<sup>\*</sup> There are eight total participants as of January 1, 2018 who are both a retiree and a beneficiary.

TABLE C-2
SUMMARY OF ACTIVE MEMBERS AS OF JANUARY 1, 2018

#### Number of Members by Age and Service Groups

					Years of	Service					
Age	<1	1-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40&Up	Total
0-24	30	32	1	-	-	-	-	-	-	-	63
25-29	50	94	13	2	-	-	-	-	-	-	159
30-34	34	104	23	20	_	-	-	-	-	-	181
35-39	31	81	39	30	10	-	-	-	-	-	191
40-44	19	82	33	34	29	4	-	-	-	-	201
45-49	21	65	34	44	33	13	4	-	-	-	214
50-54	15	52	20	53	33	19	14	7	1	-	214
55-59	17	37	28	46	41	23	20	19	16	2	249
60-64	9	33	24	39	44	20	10	17	11	2	209
65-69	-	9	9	6	13	6	4	3	3	1	54
70&Up	-	5	5	3	1	1	-	-	5	-	20
Total	226	594	229	277	204	86	52	46	36	5	1.755

#### Average Anticipated Total Payroll by Age and Service Groups

					Years of	Service					
Age	<1	1-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40&Up	Average
0-24	39,065	43,079	42,308	-	-	-	-	-	-	-	41,155
25-29	46,209	50,161	50,729	64,056	-	-	-	-	-	-	49,140
30-34	53,494	53,377	61,172	56,282	-	-	-	-	-	-	54,710
35-39	56,406	59,422	62,660	59,712	61,274	-	-	-	-	-	59,736
40-44	53,550	59,436	66,904	71,090	62,002	63,348	-	-	-	-	62,525
45-49	53,099	60,551	66,875	67,355	68,945	62,288	59,542	-	-	-	63,605
50-54	46,466	62,853	66,855	74,764	62,910	72,776	70,696	78,006	70,570	-	66,963
55-59	55,927	62,314	59,153	66,240	60,323	74,661	75,148	70,314	75,807	85,046	65,751
60-64	71,039	66,351	67,359	68,245	70,066	58,968	74,138	75,529	63,827	82,395	68,237
65-69	-	41,484	69,511	58,006	56,871	61,137	76,740	69,958	94,947	60,848	61,401
70&Up	-	35,394	59,488	46,312	46,119	33,499	-	-	101,502	-	60,024
Average	50,750	56,534	63,612	67,090	64,233	66,776	72,677	73,388	77,165	79,146	61,183

#### **HISTORICAL SUMMARY**

	2014	2015	2016	2017	2018
Number	1,605	1,643	1,650	1,733	1,755
Anticipated Total Payroll Average Total Payroll	\$52,402	\$56,021	\$95,867,365 \$58,101	\$102,780,086 \$59,308	\$107,376,973 \$61,183
Average Age Average Service	47.5 11.0	47.3 10.5	47.1 10.4	46.4 9.6	46.3 9.5

**TABLE C-3** 

## SUMMARY OF INACTIVE VESTED MEMBERS AS OF JANUARY 1, 2018\*

Number of Members by Age and Service Groups

					Years of	Service				
Age	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40&Up	Total
0-29	-	-	-	-	-	-	-	-	-	-
30-34	-	11	1	-	-	-	-	1	-	13
35-39	-	19	9	1	-	-	-	1	-	30
40-44	-	17	8	3	1	1	-	-	-	30
45-49	-	28	6	4	1	-	-	-	-	39
50-54	-	23	7	3	1	2	-	1	1	38
55-59	-	35	3	4	3	-	-	-	1	46
60-64	-	33	6	3	4	1	-	-	1	48
65&Up	-	2	2	1	-	-	_	-	-	5
Total	-	168	42	19	10	4	_	3	3	249

## Average Final Average Compensation by Age and Service Groups

					Years of	Service				
Age	<5	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40&Up	Average
0-29	-	-	-	-	-	-	-	-	-	-
30-34	-	40,271	46,860	-	-	-	-	50,295	-	41,549
35-39	-	47,367	49,687	55,839	-	-	-	28,909	-	47,730
40-44	-	60,837	59,185	45,156	61,756	65,010	-	-	-	58,998
45-49	-	51,643	58,013	59,417	37,921	-	-	-	-	53,069
50-54	-	47,183	57,776	43,353	111,216	36,817	-	22,596	50,151	49,403
55-59	-	42,417	49,804	45,636	31,611	-	-	-	48,159	42,599
60-64	-	43,898	44,523	37,173	45,254	42,340	-	-	58,589	43,943
65&Up	-	38,546	33,091	37,747	-	-	-	-	-	36,204
Average	-	47,135	52,447	46,886	48,674	45,246	-	33,933	52,300	47,947

#### **HISTORICAL SUMMARY**

	2015	2016	2017	2018
Deferred Vested Number Average Final Average Compensation	215	220	215 \$46,648	228 \$48,405
Average Service Average Age	50.5	50.6	8.8 50.2	8.7 50.4
Deferred Disabled Number Average Final Average Compensation	23	22	20 \$43,428	21 \$42,974
Average Service Average Age	57.1	58.4	25.6 56.5	26.8 55.9

<sup>\*</sup> Does not include 6 deferred beneficiaries.

# TABLE C-4

# SUMMARY OF RETIREES AND BENEFICIARIES AS OF JANUARY 1, 2018

## Members in Pay Status

<u>Age</u>	Number of <u>Members</u>	Monthly <u>Benefit Amount</u>
< 55	17	\$21,147
55 - 59	81	146,989
60 - 64	154	331,126
65 - 69	262	526,356
70 - 74	215	358,258
75 - 79	116	188,738
80 - 84	79	116,033
85 - 89	49	63,462
90 & Up	<u>23</u>	<u>26,350</u>
Total	996*	\$1,778,459

#### **HISTORICAL SUMMARY**

	2015	2016	2017	2018
Number	814	858	945	996
Total Monthly Benefit	\$1,389,737	\$1,477,830	\$1,629,446	\$1,778,459
Average Monthly Benefit	\$1,707	\$1,722	\$1,724	\$1,786
Average Age	70.2	70.4	70.4	70.7

<sup>\*</sup> There are eight total participants as of January 1, 2018 who are both a retiree and a beneficiary.

TABLE C-5

# SCHEDULE OF RETIREES AND BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS

Plan Year Ending	Number Added to Rolls	Allowances Added to Rolls*	Number Removed from Rolls	Annual Allowances Removed from Rolls	Number of Annual Allowances	Annual Allowances	% Increase in Annual Allowances	Average Annual Allowances
12/31/1998	24	336,386	10	92,939	334	3,142,316	8.4	9,408
12/31/1999	26	494,602	12	86,138	348	3,550,780	13.0	10,204
12/31/2000	29	424,053	7	40,491	370	4,059,627	14.3	10,972
12/31/2001	34	522,592	19	141,937	385	4,440,282	9.4	11,533
12/31/2002	29	519,243	17	141,245	397	4,818,280	8.5	12,137
12/31/2003	16	439,456	17	114,998	396	5,142,738	6.7	12,987
12/31/2004	42	432,739	17	155,755	421	5,731,232	11.4	13,613
12/31/2005	53	1,360,120	12	148,221	462	6,943,131	21.1	15,028
12/31/2006	44	983,775	9	91,156	497	7,835,750	12.9	15,766
12/31/2007	36	797,303	19	196,227	514	8,436,826	7.7	16,414
12/31/2008	54	1,429,071	16	271,603	552	9,594,295	13.7	17,381
12/31/2009	41	604,010	19	213,688	574	9,984,617	4.1	17,395
12/31/2010	59	1,188,630	19	231,051	614	10,942,196	9.6	17,821
12/31/2011	67	1,844,967	19	255,630	662	12,531,532	14.5	18,930
12/31/2012	66	1,573,353	13	144,397	715	13,960,488	11.4	19,525
12/31/2013	55	1,246,991	13	180,841	757	15,026,638	7.6	19,850
12/31/2014	75	1,893,779	18	243,569	814	16,676,848	11.0	20,488
12/31/2015	65	1,496,283	21	439,176	858	17,733,955	6.3	20,669
12/31/2016	99	1,961,129	12	141,738	945**	19,553,346	10.3	20,691
12/31/2017	64	1,981,956	13	193,799	996**	21,341,503	9.1	21,427

<sup>\*</sup> Includes Cost of Living adjustments

<sup>\*\*</sup> There are eight total participants as of January 1, 2017 and January 1, 2018 who are both a retiree and a beneficiary.